

# City of Kingston Report to Committee of Adjustment Report Number COA-24-092

To: Chair and Members of the Committee of Adjustment

From: Jason Partridge, Planner

Date of Meeting: November 18, 2024

Application for: Minor Variance

File Number: D13-074-2024

Address: 4292 Bath Road

District: D13-074-2024

Owner: Chris Davis and Tina Zhu

Applicant: Brett Smith

#### **Council Strategic Plan Alignment:**

Theme: Policies & by-laws

Goal: 2.3 Maintain the City's natural heritage and environmental assets.

#### **Executive Summary:**

This report provides a recommendation to the Committee of Adjustment regarding an application for minor variance for the property located at 4292 Bath Road. The applicant is requesting relief from the minimum waterbody separation distance and the maximum surface area of floor level requirements to construct two rear yard decks. The western side deck will be 51.65 square metres in size with 49.3 square metres over 1.2 metres in height and the eastern side deck will be 13.95 square metres under 1.2 metres in height. The proposed development complies with all other requirements of the Kingston Zoning By-Law, including rear yard, interior side yard, front yard, and landscaped open space requirements.

The requested minor variance is consistent with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The requested minor variances are desirable for the appropriate development or use of the land, building or structure

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and are minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

#### **Recommendation:**

**That** minor variance application, File Number D13-074-2024, for the property located at 4292 Bath Road to construct two rear yard decks. The western deck will be 51.65 square metres with 49.31 square metres over 1.2 metres in height with a 11.87 metre setback from the waterbody and the eastern side deck will be 13.95 square metres under 1.2 metres in height., be approved, as described below:

**Variance Number 1:** Waterbody Separation Distance (Deck)

By-Law Number 2022-62: Section 4.23.1

Requirement: 30 metres Proposed: 11.87 metres

Variance Requested: 18.13 metres

Variance Number 2: Maximum surface area of floor level(s) above 1.2 metres

By-Law Number 2022-62:Section 4.20.5.1 metres in height

Requirement: 30 square metres Proposed: 49.31 square metres Variance Requested: 19.31 square metres

**That** approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-092.

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### **Authorizing Signatures:**

ORIGINAL SIGNED BY PLANNER

Jason Partridge, Planner

In Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services James Bar, Manager, Development Approvals

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#### **Options/Discussion:**

On September 13, 2024, a minor variance application was submitted by Brett Smith, on behalf of the owner, Chris Davis and Tina Zhu, with respect to the property located at 4292 Bath Road. The variance is requested to seek relief from the minimum waterbody separation distance and the maximum surface area of floor level requirements to construct two rear yard decks. The waterbody separation distance will be 11.87 metres. The western side deck will be 51.65 square metres in size with 49.31 square metres over 1.2 metres in height and the eastern side deck will be 13.95 square metres under 1.2 metres in height.

In support of the application, the applicant has submitted the following:

- Site Plan (Exhibit F)
- Elevations (Exhibit G)

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

#### **Site Characteristics**

The subject property is located 4292 Bath Road (Exhibit B – Key Map) and has a lot area of approximately 1360 square metres with approximately 35.49 metres of frontage along Bath Road. The property abuts single-detached houses to the east, west, north and Lake Ontario to the south. The subject property is also located in proximity to various community and open space uses, local schools, and commercial uses. Kingston Transit operates in proximity to the site, with Transit Route 10 operating along Bath Road. (Exhibit C – Neighbourhood Context Map). The subject property is designated Residential in the Official Plan (Exhibit D – Official Plan Map) and zoned Urban Residential UR2 in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map).

#### **Provincial Planning Statement**

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Planning Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

#### **Minor Variance Application**

The review of an application for minor variance is not a simple mathematical calculation, but rather a detailed assessment of whether the variances requested, both separately and together,

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meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

#### The general intent and purpose of the Official Plan are maintained

The subject property is designated Residential in the City of Kingston Official Plan (Exhibit D – Official Plan Map).

In considering whether this proposed variance is desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan.

The proposed rear yard decks will not have any negative impacts on abutting properties or residential uses or structures. The proposal is compatible with the surrounding residential and recreation uses and will not result in significant impacts or changes to the surrounding area. The rear yard decks represent a reinvestment to the property that will result in a minor development on the subject property and will provide amenity area for its occupants. There is no increase in density or intensity of uses. The proposed development is consistent with the intent of this policy.

Section 3.9.2 states the protection of a 30-metre naturalized buffer along a waterbody, also referred to as a "ribbon of life", can help to enhance water quality, minimize soil erosion, provide plant and animal habitat, establish connectivity and wildlife corridors, and contribute to the overall health of shoreline ecosystems, particularly fish habitat. The buffer may also be used to screen views of development from the water, and to create natural spaces for passive recreation. In this situation, the proposed development is not anticipated to have adverse impacts on the waterbody due to the extent of existing disturbed land, the existing screen of vegetation cover to the east and west, and the requirement of a permit from the Cataraqui Region Conservation Area (CRCA) prior to construction. The proposed rear yard deck is located in an area of existing disturbance, well within the extent of existing development on the property.

The Cataraqui Conservation Authority was circulated the minor variance application and noted that they had no concerns with the reduction of the waterbody separation distance and increasing the maximum surface area of floor level based on natural hazards and wetland protection policies.

The Ministry of Transportation was circulated the minor variance application and noted that they had no concerns with the reduction of the waterbody separation distance and increasing the maximum surface area of floor level(s) to construct the rear decks.

The proposal involves the construction of two rear yard decks on the subject property. There will be no concerns with respect to the parking of vehicles and bicycles or issues relating to accessibility. One parking spot is required and provided.

The proposed rear yard decks are anticipated to be compatible with the existing built form on the subject property, as well as compatible with all surrounding land uses. The proposed decks has been located on the site so as to ensure that it's sufficiently setback from neighboring

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residential uses and using the existing screen of vegetation from neighbouring land uses. No land use compatibility concerns as outlined in Section 2.7 of the Official Plan are expected to arise resulting from approval of this application. No concerns relating to increased shadowing, intrusive overlook, increased traffic, architectural incompatibility, or any other concerns outlined in Section 2.7.3 are anticipated.

The subject property is not a designated property under the Ontario Heritage Act, nor is it within a Heritage District. No impacts to any built heritage resources are anticipated as a result of this proposal, and as such, no Heritage Impact Statement is required. Furthermore, Heritage Planning staff have identified the subject property as having limited archaeological potential in the area of the proposed development. As such no assessment is required by Heritage Planning.

The site is located inside of the Urban Boundary and is currently connected to adequate municipal water. The proposed two rear yard decks are not anticipated to require any additional municipal services with its development.

The proposed variances propose a built form that is consistent and compatible with the existing built form along Bath Road. The requested relief is not warranted to be considered through a zoning by-law amendment.

The proposal meets the intent of the Official Plan, as the proposed rear yard decks will not result in any undue adverse impacts to adjacent properties or to the neighbourhood.

#### The general intent and purpose of the Zoning By-Law are maintained

The subject property is zoned UR2 in Kingston Zoning By-Law Number 2022-62 (Exhibit E – Zoning By-Law Map). The UR2 zone permits a single detached house with decks located within the rear yard.

The proposal requires variances to Section 4.23.1 and 4.20.5.1 of the Kingston Zoning By-Law as follows:

**Variance Number 1:** Waterbody Separation Distance (Deck)

By-Law Number 2022-62: Section 4.23.1

Requirement: 30 metres Proposed: 11.87 metres

Variance Requested: 18.13 metres

Variance Number 2: Maximum surface area of floor level(s) above 1.2 metres

By-Law Number 2022-62:Section 4.20.5.1 metres in height

Requirement: 30 square metres Proposed: 49.31 square metres Variance Requested: 19.31 square metres.

A variance is required to seek relief from the 30 metre minimum waterbody separation distance. At 11.87 metres from the waterbody the proposed rear yard decks are not anticipated to have

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adverse impacts on the waterbody due to its location within the extent of the existing disturbed land, the existing screen of vegetation cover to the east and west, and the requirement of a permit from the Cataraqui Region Conservation Area (CRCA).

A variance is also required from Section 4.20.4.1 of Kingston Zoning By-Law Number 2022-62 to seek relief for the maximum permitted area for decks and steps above 1.2 metres in height.

The intent of the maximum area for decks and steps above 1.2 metres in height is to protect the surrounding properties from adverse impacts, such as intrusive overlook and privacy concerns, that could result in a reduction of the ability to enjoy one's property. The two adjacent neighbours to the east and west will not be unduly impacted as a result of the proposed deck expansion. The proposed deck exceeds the required side-yard setback on both sides (approximately 6 metres on the west side and 11 metres on the east side). The property abuts lake Ontario to the south. The required interior yard setback in the zoning by-law for a deck of this height would be only 1.2 metres on each side. The proposed increase in maximum area will maintain the intent of the by-law by providing for an appropriately scaled amenity area given the existing developments location and position on the property, and the general intent and purpose of Kingston Zoning By-Law Number 2022-62 is maintained.

The requested variance maintains the general intent and purpose of the zoning by-law.

#### The variance is minor in nature

At 11.87 metres from the waterbody the proposed rear yard decks are not anticipated to have adverse impacts on the waterbody due to its location within the extent of the existing disturbed land. The proposed rear yard decks will result in a development that is consistent with the long-established built form of single detached houses with rear yard decks along Bath Road. The proposed works are located within the rear yard and will not result in intrusive overlook with respect to adjacent residential properties elsewhere on the subject lands. The minimum interior yard setbacks will be exceeded between the western/eastern lot lines and mature tree growth on the western/eastern property will screen the new development from the existing adjacent residential properties. The proposed rear yard decks will provide the existing single detached house with additional functional amenity space. The variance will not alter the character of the neighbourhood or the existing streetscape.

### The variance is desirable for the appropriate development or use of the land, building or structure

The proposed rear yard decks will provide additional outdoor amenity space for the existing residential use. The form of residential development is long established. Thus, the overall density, type of use and scale of activity as proposed is consistent with the existing built form of residential buildings along Bath Road.

The resulting built form satisfies all applicable provisions of the zoning by-law, except for the minimum waterbody separation distance and maximum deck size above 1.2 metres in height.

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The proposal does not involve a significant alteration to the existing built form on the site and will not cause any adverse impacts on adjacent properties.

The proposal is appropriate and compatible with the surrounding residential uses and will not result in significant impacts or changes to the surrounding area. The variance is desirable and appropriate use of the land.

The variance is desirable and appropriate use of the land.

#### **Technical Review: Circulated Departments and Agencies**

$\boxtimes$	Building Services	$\boxtimes$	Engineering	$\boxtimes$	Heritage Services
	Finance	$\boxtimes$	Utilities Kingston		Real Estate
	Fire & Rescue		Kingston Hydro	$\boxtimes$	<b>Environment Division</b>
	Solid Waste	$\boxtimes$	Parks Development		Canadian National Railways
	Housing	$\boxtimes$	District Councillor		Ministry of Transportation
	KEDCO		Municipal Drainage		Parks of the St. Lawrence
$\boxtimes$	CRCA		KFL&A Health Unit		Trans Northern Pipelines
	Parks Canada		Eastern Ontario Power		CFB Kingston
	Hydro One		Enbridge Pipelines		TransCanada Pipelines

#### **Technical Comments**

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

#### **Public Comments**

At the time this report was finalized, no public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

#### **Previous or Concurrent Applications**

There are no concurrent or relevant historic planning applications on the subject property.

#### Conclusion

The requested variances maintains the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 2022-62. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variances are minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the Planning Act and the application is being recommended for approval, subject to the proposed conditions.

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Approval of this application will permit the construction of two decks within the rear yard of the subject property with a reduced minimum waterbody separation distance. The proposal will provide the owners of the property with additional functional amenity space associated to the single detached house and represents good land use planning.

#### **Existing Policy/By-Law:**

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

#### **Provincial**

Provincial Planning Statement, 2024

#### Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

#### **Notice Provisions:**

A Committee of Adjustment Meeting is going to be held respecting this application on November 18, 2024 Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 13 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit I – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

#### **Accessibility Considerations:**

None

#### **Financial Considerations:**

None

#### Contacts:

James Bar, Manager, Development Approvals, 613-546-4291 extension 3213

Jason Partridge, Planner, 613-546-4291 extension 3216

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### **Other City of Kingston Staff Consulted:**

None

#### **Exhibits Attached:**

Exhibit A Recommended Conditions

Exhibit B Key Map

Exhibit C Neighbourhood Context Map (2024)

Exhibit D Official Plan Map

Exhibit E Zoning By-Law Map

Exhibit F Site Plan

Exhibit G Elevations

Exhibit H Site Photos

Exhibit I Public Notification Map

#### **Recommended Conditions**

The approval of minor variance application, File Number D13-074-2024, to reduce the minimum waterbody separation distance and increase the maximum surface area of floor level above 1.2 metres in height to construct two decks 51.65 and 13.95 square metres in size within the rear yard, shall be subject to the following recommended conditions:

#### 1. **Limitation**

That the approved variances apply only to the 51.65 square metre and 13.95 square metre decks within the rear yard as shown on the drawing attached to this decision.

#### 2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

#### 3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

#### 4. Standard Archeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Office of the Chief Coroner as a part of the Ontario Ministry of the Solicitor General (1-877-9919959), the Archaeology Program Unit of the Ministry of Citizenship and Multiculturalism (archaeology@ontario.ca), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

### 5. Cataraqui Conservation Authority Condition

Prior to the issuance of a building permit, the owner of 4292 Bath Road must obtain a permit from the Cataraqui Conservation Authority to construct the two decks located within the rear yard of the property

**Exhibit B Report Number COA-24-092** Committee of Adjustment **Key Map** KINGSTON Address: 4292 Bath Rd. File Number: D13-074-2024 **Planning** Prepared On: Sep-25-2024 Services Lands Subject to Minor Variance 4299 4284 4303 4288 4307 Bath Ru 4292 4296 14 21 4300 Metres Prepared By: ncameron Prepared On: Sep-25-2024 1:750



# Committee of Adjustment **Neighbourhood Context**

Address: 4292 Bath Rd. File Number: D13-074-2024 Prepared On: Oct-15-2024

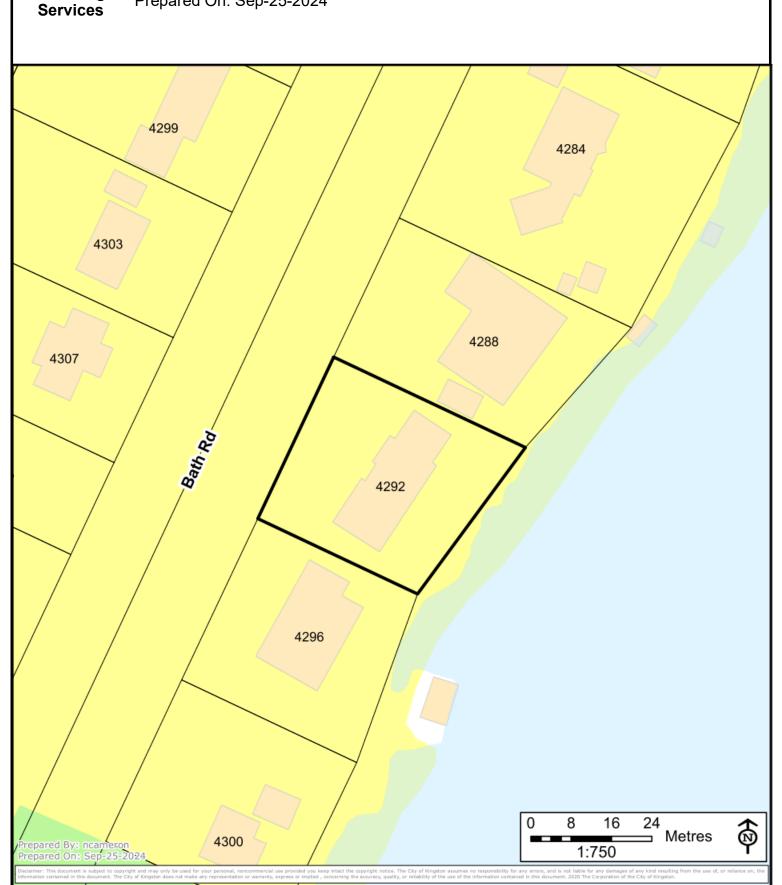
Subject Lands
Property Boundaries
Proposed Parcels





Committee of Adjustment
Official Plan, Existing Land Use

Address: 4292 Bath Rd. File Number: D13-074-2024 Prepared On: Sep-25-2024 Subject Lands
OPEN SPACE
RESIDENTIAL



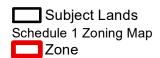


Planning Committee

### KINGSTON Existing Zoning **Kingston Zoning By-Law 2022-62**

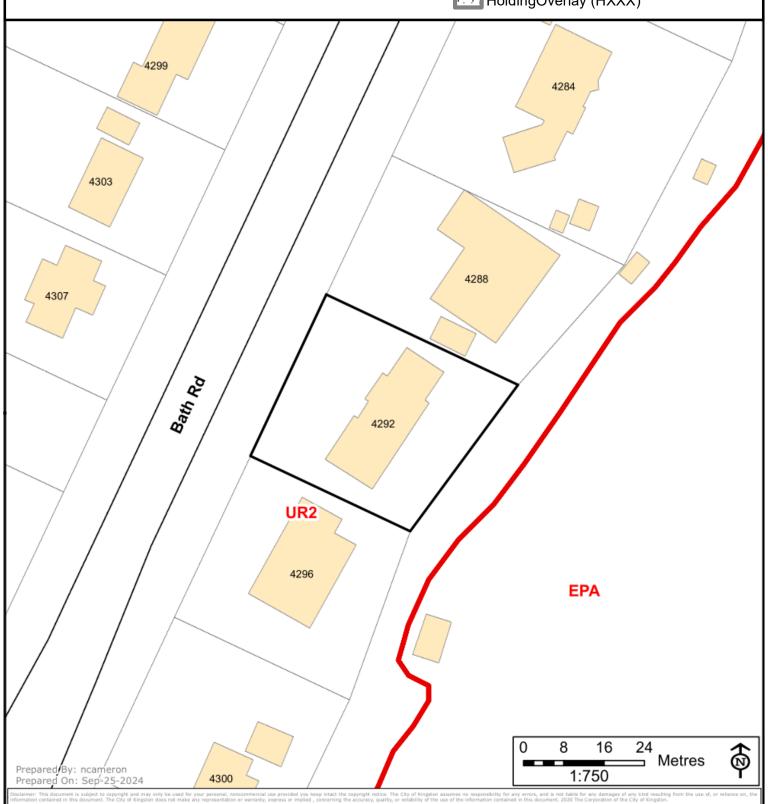
**Planning Services** 

Address: 4292 Bath Rd. File Number: D13-074-2024 Prepared On: Sep-25-2024

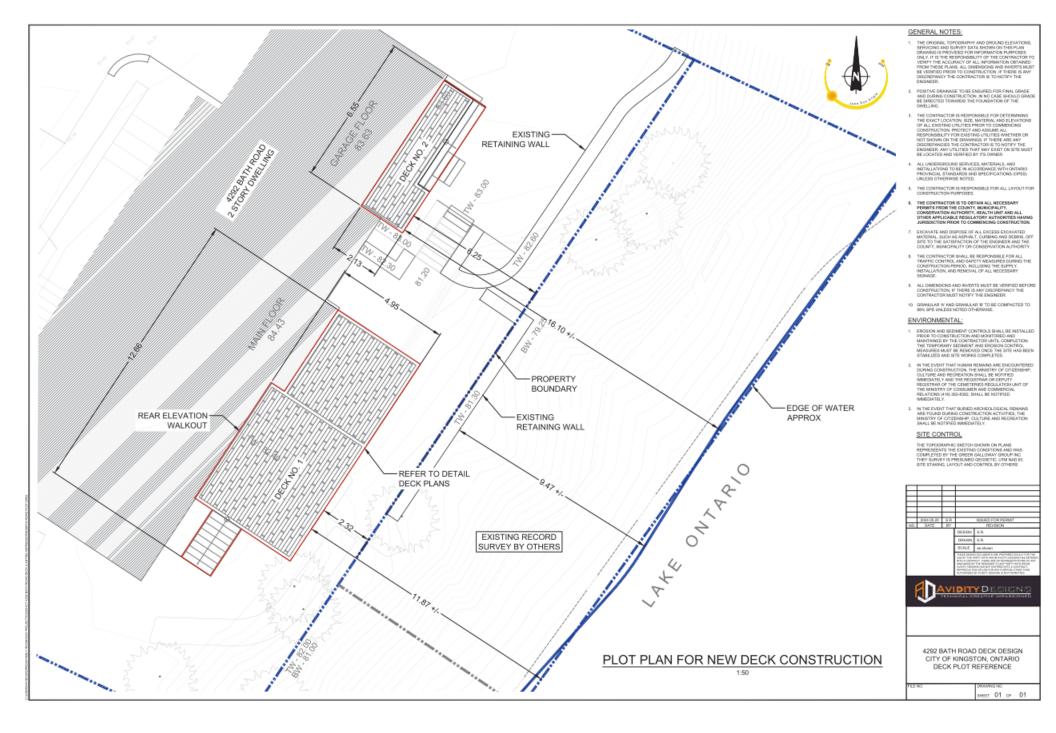


Schedule E - Exception Overlay Legacy Exceptions (LXXX)

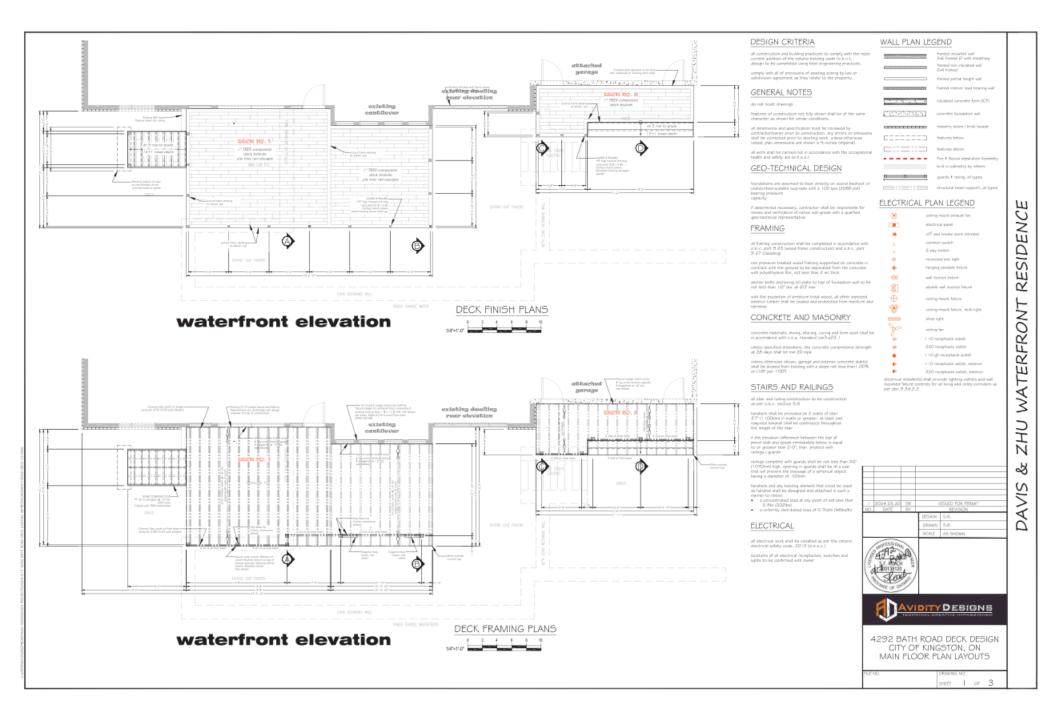
Exceptions (EXXX) Schedule F - Holding Overlay HoldingOverlay (HXXX)



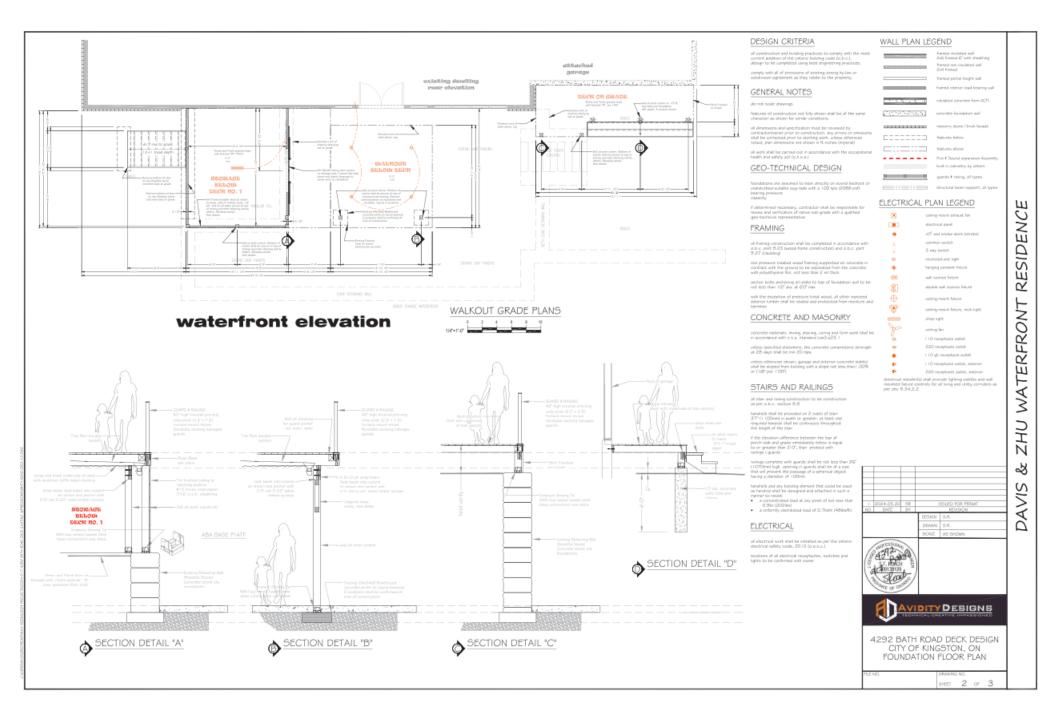
# Exhibit F Report Number COA-24-092

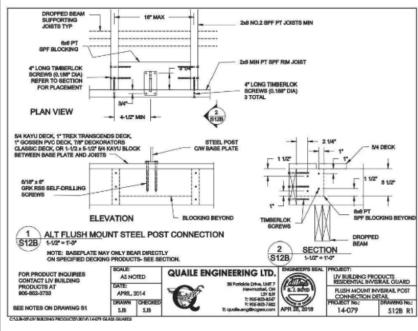


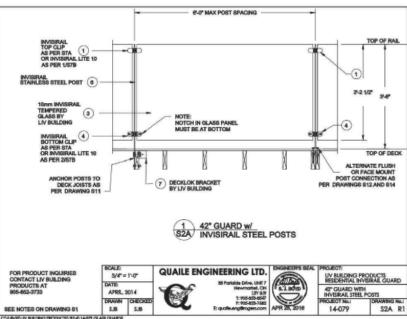
# Exhibit G Report Number COA-24-092

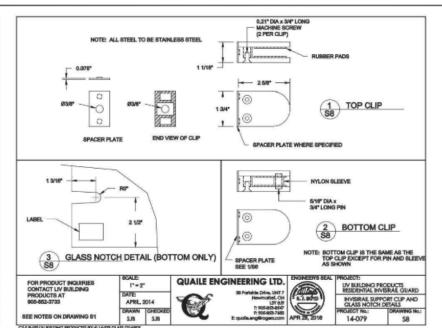


# Exhibit G Report Number COA-24-092



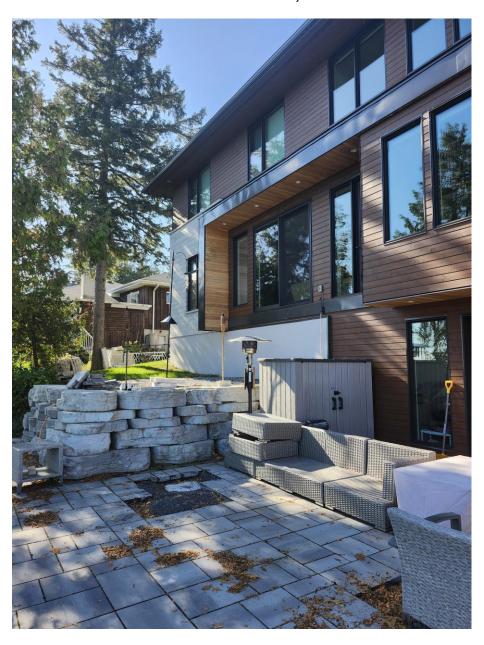








RESIDENC



4292 Bath Road-October 18, 2024

(West facing view of the proposed location of the Deck)



Committee of Adjustment **Public Notice Notification Map** 

Address: 4292 Bath Rd. File Number: D13-074-2024 Prepared On: Sep-25-2024 60m Public Notification Boundary

Subject Lands

Property Boundaries

13 Properties in Receipt of Notice (MPAC)

