

City of Kingston Report to Council Report Number 24-188

To: Mayor and Members of Council

From: Paige Agnew, Commissioner, Growth & Development

Services

Resource Staff: Kyle Compeau, Manager, Enforcement Services

Date of Meeting: August 13, 2024

Subject: Request for Temporary Noise Exemption – Queen's University

Orientation 2024

Council Strategic Plan Alignment:

Theme: Policies & by-laws

Goal: See above

Executive Summary:

Queen's University and the Alma Mater Society have submitted a joint application for exemptions to the City's Noise By-Law for events scheduled to take place during their 2024 Orientation Week (Exhibit A).

Partners across Queen's University are collaborating in the planning of the 2024 Residence Move-in Day (Friday August 30, Saturday August 31, and Sunday September 1) and Fall Orientation activities (Saturday August 31, Sunday September 1, Monday September 2, Friday September 6, Saturday September 7th, Sunday, September 8th). These units include the Alma Mater Society, Housing and Ancillary Services, the Student Experience Office, the Office of the Vice-Provost and Dean of Student Affairs, Government Relations, and Athletics and Recreation.

Orientation Week includes several annual on-campus events which utilize amplified sound and require noise by-law exemptions. Exhibit B is a chart, organized by calendar date, which outlines the time and location of the events on Queen's Main Campus and one event at West

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Campus. Exhibit C is a chart, organized by calendar date, which outlines the time and location of the events being held on city-owned property.

Some of these events include temporary road and lane closures to facilitate move-in activities, provide space for event setup, and protect pedestrian safety and movement. Closures related to the Queen's Move-In activities have been previously approved. Closures associated with Orientation activities will be approved by Transportation Services pending approval of the noise exemptions included in this report. All closure requests are consistent with approvals in previous years.

Recommendation:

That Queen's University be granted an exemption from Schedule B of By-Law Number 2004-52, "A By-Law to Regulate Noise", to permit the following events during Orientation Week:

- 1. For the area of Queen's University Main Campus bounded by Union Street, Barrie Street, Stuart Street, and Albert Street from the hours of 9:00 a.m. to 11:00 p.m. from Saturday, August 31, 2024, to Monday, September 2, 2024, and September 6 to 8, 2024;
- 2. For the area of Queen's University West Campus, north of Duncan McArthur Hall, bounded by Sir. John A. Macdonald Boulevard, Stadium Lane, and Johnson Street between the hours of 9:00 a.m. to 11:00 p.m. from Saturday, August 31, 2024, to Monday, September 2, 2024, and September 6 to 8, 2024; and
- 3. For events held on public property during September 1, 2 7, and 8, 2024 between 7:00 a.m. and 10:30 p.m., including:

A 'Queen's in the Park' event, where orientation groups will engage with various Queen's clubs and organizations, on Sunday, September 1, 2024, located in Cricket Field. It is proposed the event will take place from 12:30 p.m. to 9:30 p.m.;

A "Breakfast Event", involving Orientation groups that will be served breakfast and an opportunity to engage with one another located in Victoria Park from 8:00 a.m. to 10:45 a.m. including amplified noise with music through speakers on Monday, September 2, 2024;

A 'Coverall Painting & Cheer-Off' event, involving incoming students painting coveralls laid out on tarps and participating in cheers and having breakfast, on Monday, September 2, 2024, in City Park. It is proposed that the event will take place from 9:00 a.m. to 2:00 p.m.;

A 'Thundermugz' event involving engineering programming for building structures and an obstacle course, on Monday, September 2, 2024, located at City Park. It is proposed that the event will take place from 2:00 p.m. to 5:00 p.m;

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A 'Highland Games' event, involving rotations and small group games in preparation for the Grease Pole, on Saturday, September 7, 2024, located at City Park. It is proposed that the event will take place from 9:30 a.m. to 7:30 p.m.;

A "CompSci Cup" event, involving orientation groups that will rotate through different stations of building activities competing for points to win the CompSci Cup. It is proposed that this event will take place at Cricket Field from 9:30 a.m. to 3:00 p.m. on Saturday September 7, 2024;

A 'Comm Olympics' event, involving orientation groups rotating through stations to participate in team building activities on Saturday, September 7, 2024, in City Park. It is proposed that the event will take place between 9:45 a.m. and 1:30 p.m.;

A 'Coverall Painting' event, involving incoming students painting coveralls laid out on tarps, on Saturday, September 7, 2024, in City Park. It is proposed that the event will take place between 11:30 a.m. and 9:30 p.m.;

A "Paint Party and Tamming Ceremony" involving incoming students that will paint their coveralls and participate in the AMS Tamming Ceremony. This event is proposed to take place on Saturday September 7, 2024, at Victoria Park from 1:00 p.m. to 8:00 p.m.;

A KIN X BHSC "Glow Bash", involving kinesiology and health sciences orientation groups that will engage in various team building activities with a glow-in-the-dark theme. This event is proposed to take place at Cricket Field between 5:35 p.m. and 10:15 p.m. on Sunday, September 1, 2024;

A 'First Year Olympic' event, where orientation Groups will rotate through stations engaging in various activities, on Sunday, September 8, 2024, on the Cricket Field. It is proposed that the event will take place from 9:00 a.m. to 5:00 p.m.;

A 'Tournament of the Century' event, involving games and team building, in City Park, on Sunday, September 8, 2024. It is proposed that the event will take place from 11:00 a.m. to 7:00 p.m.;

A "Tamming Ceremony", involving incoming students that will participate in Queen's Nursing traditions and receive their tam. This event is proposed to take place at City Park between the hours of 4:15 p.m. and 6:00 p.m. on Sunday, September 8, 2024; and

A 'Grease Pole Climb' event, where students work together to retrieve a traditional Queen's bonnet (tam) from the top of a pole, on Sunday, September 8, 2024, on Cummins Road. It is proposed that the event will take place from 6:00 a.m. to 12:30 p.m.

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Authorizing Signatures:

ORIGINAL SIGNED BY COMMISSIONER

Paige Agnew, Commissioner, Growth & Development Services

ORIGINAL SIGNED BY CHIEF

ADMINISTRATIVE OFFICER

Lanie Hurdle, Chief Administrative Officer

Consultation with the following Members of the Corporate Management Team:

Jennifer Campbell, Commissioner, Community Services

Neil Carbone, Commissioner, Corporate Services Not required

David Fell, President & CEO, Utilities Kingston

Not required

Peter Huigenbos, Commissioner, Major Projects & Strategic Initiatives Not required

Brad Joyce, Commissioner, Infrastructure, Transportation

& Emergency Services

Desirée Kennedy, Chief Financial Officer & City Treasurer Not required

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Options/Discussion:

Events on Public Property

Orientation Week (August 31 – September 1, 2024) also includes events scheduled on public property. For 2023, Queen's University is requesting the use of public property for 13 events, spread across several City parks to lessen the impact for the community. The events scheduled on public property are included as part of Queen's University's request for exemptions to the City's Noise By-Law. The amplified noise associated with these events is not permitted at any time in residential areas, according to Section 4.2, under Schedule B of the City of Kingston's Noise Control By-Law Number 2004-52.

An advertisement of this request for exemption was placed on the City Page in The Kingston Whig-Standard on June 10, 2024 (Exhibit D) and on the City of Kingston website. These notices are published to give the public a chance to have input on the proposed request for exemption. No correspondence was received at the time of writing this report. Event organizers will provide City By-Law Enforcement and Kingston Police with a contact person during the events to allow for any issues or complaints that may arise to be communicated directly to them.

Associated Road and Lane Closures

Some of these events include temporary road and lane closures to facilitate move-in activities, provide space for event setup, and protect pedestrian safety and movement. The road and lane closures associated with the Queen's Residences move-in on August 31, 2024, have been developed in close consultation with the City and Kingston Police and have been previously approved by Transportation Services. The closures are consistent with the closures put in place to support the 2023 student move-in.

The road closures associated with Orientation activities submitted as part of these applications are all similar in nature to closures authorized in the previous years and will be approved by Transportation Services pending approval of the noise exemptions included in this report.

Existing Policy/By-Law

Council has granted exemptions to By-Law Number 2004-52 "A By-Law to Regulate Noise" for Orientation week events in the past and the authority to do so is specifically granted to Council under Subsection 129 (3) of the Municipal Act.

Notice Provisions

The Municipal Act no longer requires public notification, but notice is given in order to provide Council with community feedback before deciding on these requests.

An advertisement of this request for exemptions was placed on the City Page in The Kingston Whig-Standard on June 10, 2024, and was posted on the City's website.

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Financial Considerations

The applicant for a noise exemption is required to pay a fee of \$347.80 to help cover the cost of processing the noise exemption request. The applicant is also required to pay the cost of the public notice published in the Kingston Whig-Standard.

Contacts:

Kyle Compeau, Manager, Enforcement Services, 613-546-4291 extension 1343

Other City of Kingston Staff Consulted:

Jon Hayter, Supervisor, Special Events & Marketing

Ian Semple, Director, Transportation & Transit Services

Exhibits Attached:

Exhibit A Correspondence from the Applicant

Exhibit B Queen's On-Campus Event Schedule

Exhibit C Queen's City Space Event Schedule

Exhibit D Public Notice



TO: Amy Elgersma, Director of Recreation & Leisure Services

FROM: Queen's University

DATE: May 27, 2024

SUBJECT: Queen's University Joint Submission Move-In and Fall Orientation Activities 2024

Partners across Queen's University are collaborating in the planning of the 2024 Residence Move-in Day (on Friday, August 30 and Saturday, August 31) and Fall Orientation activities (Saturday, August 31 – Monday, September 2 and Friday, September 6 – Sunday, September 8). These units include the Alma Mater Society, Housing and Ancillary Services, the Student Experience Office, the Office of the Vice-Provost and Dean of Student Affairs, Government Relations, and Athletics and Recreation.

As requested, this package has several components that include all related requests to city departments. These components are as follows:

1. Residence Move-in Day Road Closure and Parking Requests (Appendix A)

The university has been in regular contact with several city departments, including Kingston Transit, Bylaw Enforcement and the Kingston Police Services in relation to Move-In planning. Based on the positive feedback in 2023, Residence plans to host a two-day move-in beginning Friday, August 30, with the majority of students arriving on Saturday, August 31. We will again be using four scheduled move-in windows over the course of the day and directing families toward multiple routes and check-in areas, which helps smooth the flow of arrivals and mitigate traffic congestion. Appendix A comprises the university's complete application package for temporary road closures, overnight parking restrictions and one-way traffic designations to facilitate Residence Move-In, August 30 and 31.

2. Fall Orientation Road Closure Requests (Appendix B)

The Alma Mater Society is requesting road closures for two Fall Orientation activities, on and off campus. These requests note any associated policing resource requests. Appendix B comprises the requests and complete applications for temporary road closures associated with these activities, and references Fall Orientation activities that require Queen's property road closures for point of information.

Road closure requests are as follows as outlined in Table 1:

- AMS Sidewalk Sale (September 7)
- AMS Grease Pole Climb (September 8)

3. Noise Bylaw Exemption Requests for On- and Off-Campus (Appendix C)

Fall Orientation activities include several annual on-campus events that require noise by-law exemptions to allow the use of amplified voice and music. Appendix C includes 2 charts, by calendar date, that outline these activities. To accommodate these events, Queen's requests an exemption from the Noise Control Bylaw to permit the use of amplified voice and music:

- i.For the area of Queen's University Main Campus bounded by Union Street, Barrie Street, Stuart Street, and Albert Street from the hours of 9:00 AM to 11:00 PM on August 31 to September 2 and September 6 8, as outlined in Table 2.
- ii.For the area of Queen's University West Campus, north of Duncan McArthur Hall, bounded by Sir. John A. Macdonald Boulevard, Stadium Lane, and Johnson Street between the hours of 9:00 AM to 11:00 PM on August 31 to September 2 and September 6 8, as outlined in Table 2.
- iii. For surrounding City Park spaces as outlined in Table 3.

For Move-In Day, please contact Leah Wales - Executive Director, Housing and Ancillary Services leah.wales@queensu.ca

For Fall Orientation activities, please contact Molly Raffan - Director, Student Life molly.raffan@queensu.ca

For Athletics and Recreation, please contact Linda Melnick – Executive Director, Athletics & Recreation linda.melnick@queensu.ca

Fall Orientation 2024

Table 2: On-Campus Noise Bylaw Exemption Requests

#	Orientation Group	Space Requested	Event	Event Description	Time	Request(s) to City
			Friday,	August 30		
1	Residence Life and Services	Victoria Hall, Albert St (between Queen's Crescent and King St) and Stuart St (between University and Albert St), Richardson Stadium	Residence Move-In	First-year incoming students will be moving into Residence throughout the day. Amplified music through speakers outside residence buildings and outside Richardson Stadium	17:00 – 20:00	Noise Exemption
			Saturday	, August 31st		
2	Residence Life and Services	Victoria Hall, Albert St (between Queen's Crescent and King St) and Stuart St (between University and Albert St), Richardson Stadium	Residence Move-In	First-year incoming students will be moving into Residence throughout the day. Amplified music through speakers outside residence buildings and outside Richardson Stadium	8:00 – 17:00	Noise Exemption
3	Division of Student Affairs (SEO)	Agnes Benedickson Field, Nixon Field	Welcome Home Night	3-4 activities happening on fields and tennis courts, with booths on Professor's walk. Students can participate in trivia, athletics, crafts, watch a movie, etc. Amplified music through speakers.	19:30 – 22:30	Noise Exemption
			Sunday, S	eptember 1st		
4	Division of Student Affairs (SEO)	Union Street & West Campus	Tricolour Parade and Stadium Welcome	Incoming students & Orientation leaders led by Queen's Band will travel from Tindall Parking Lot to Richardson Stadium. Amplified music along Union Street by Queen's Bands. Amplified noise through crowd chatter and cheers. Amplified noise with speeches and music	8:00 – 15:00	Noise Exemption
5	AMS (Concurrent Education)	John Orr Tower Field, West Campus	An Ed-Venture in B.Ed	inside Richardson Stadium. Incoming students will meet their Orientation Leaders. Amplified noise with music, speech through speakers, and cheering. Orientation leaders will take	12:00 – 16:30	
6	AMS (Kinesiology)	General Main Campus	Campus Tour	incoming students across campus highlighting important locations for their upcoming year.	13:00 – 16:30	Noise Exemption

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				Each station will have an outdoor activity/challenge for the group to complete.		
				Amplified noise through crowd chatter and cheers.		
7	AMS (Nursing)	Summerhill Circle & East Summerhill	Bonding on Summerhill	Orientation leaders will facilitate introductions and ice breakers amongst their Orientation group. Amplified music and speech through speakers.	13:00 – 17:30	Noise Exemption
8	AMS (Arts & Science)	69 Union Street General Main Campus	Introducing Queen's	Incoming students will visit different resources on campus. Some amplified noise through speakers.	13:30 – 19:00	Noise Exemption
9	AMS (Health Sciences)	Nixon Field	HEC-ercise	Orientation groups will rotate through stations engaging in various team building activities. Amplified music and speech	13:45 – 16:30	Noise Exemption
10	AMS (Arts & Science)	Tindall Field	Carnival	through speakers. Carnival-style event where Orientation Groups can socialize with their peers while engaging in various group challenges and activities. Amplified noise with music and speech through speakers, cheering, and chanting.	19:00 – 23:00	Noise Exemption
11	AMS (Nursing)	Summerhill Circle & East Summerhill	Year Dance Reveal	Orientation leaders and executives will reveal the current Orientation Year Dance through a montage of previous dances. Amplified music through speakers.	14:30 – 18:00	Noise Exemption
12	AMS (Engineering)	Agnes Benedickson Field, Beamish-Munro Hall Patio	What Is Your Faculty?	Orientation groups will move through 8 rotations to be introduced to the resources provided by Engineering and engage in some Faculty traditions. Amplified noise with music and speech through speakers, and cheering.	15:00 – 21:40	Noise Exemption
13	AMS (Kinesiology)	Nixon Field	KinLympic Opening Ceremonies	Introduction events for incoming students to meet their leaders and respective groups while engaging in the Year Dance and icebreakers. 4Amplified noise with music and speeches through speakers.	15:45 – 17:45	Noise Exemption
14	AMS (Commerce)	Goodes Hall Front Lawn	The Emerging	Incoming students will receive a welcome from Orientation leaders and executives and mingle.	15:45 – 17:45	Noise Exemption

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15	AMS (Nursing)	Summerhill Circle & East Summerhill	Queen's Nursing 101	Amplified noise with cheering and chanting. Through a scavenger-hunt, incoming students will be introduced to Nursing academics and supports within the nursing community.	17:45 – 22:00	Noise Exemption
				Amplified noise with music, speech, through speakers and cheering.		
			Monday,	September 2		
16	AMS (Engineering and Nursing)	Agnes Benedickson Field	Thundermugz	Incoming students will participate in building their "Thundermug" Amplified noise through cheering.	10:00 – 14:30	Noise Exemption
17	AMS (Health Sciences)	Agnes Benedickson Field, Main Campus area	Search and Rescue	Incoming students will navigate campus through a series of clues to learn more about resources. Amplified noise with music and speech through speakers on Agnes Benedickson Field.	14:00 – 18:00	Noise Exemption
18	AMS (Kinesiology)	Summerhill Circle	Coveralls	Incoming Students will paint their coveralls. Amplified noise with music and speech through speakers.	16:00 – 18:30	Noise Exemption
19	AMS (Engineering)	Walkway beside the Tindall Field Parking Lot and behind Victoria Hall	Eng Day/Barbecue	Incoming students will be able to meet representatives from various clubs and teams on campus. Amplified noise with music and speech through speakers.	15:15 – 19:15	Noise Exemption
20	AMS (Concurrent Education)	Agnes Benedickson Field	Con-Ed Coffeehouse	Incoming students will rotate through 7 stations of various activities. There will also be Coffeehouse performances organized via sign-up. Amplified noise with music and speech through speakers.	17:30 – 22:00	Noise Exemption
			Friday, S	September 6		
21	AMS	Miller Hall Parking Lot	Orientation Concert	An interfaculty concert event for all incoming undergraduate students. Amplified noise through multiple speakers, music, and cheering.	13:00 – 23:00	Noise Exemption
			Saturday,	September 7		
22	AMS (Arts & Science)	University Avenue from Union Street to Stuart Street	Sidewalk Sale	Various local organizations and businesses from Queen's and Kingston community set up booths to promote their mission, service(s), and/or product(s).	9:00 – 19:30	Noise Exemption Road Closures (see Appendix B)

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				Amplified noise through walking traffic and some music.		
23	AMS (Concurrent Education)	Agnes Benedickson Field	Coverall Painting	Incoming Students will paint their coveralls. Amplified noise with music through speakers.	10:00 – 15:00	Noise Exemption
24	AMS (Health Sciences)	Lower Summerhill Circle	Health Sci Exploration Expo	Incoming Students will interact with various booths to learn about their courses and clubs. Amplified noise with music and speech through speakers.	10:45 – 14:00	Noise Exemption
25	AMS (Concurrent Education and Health Sciences)	Agnes Benedickson Field	Semi Formal Pictures & Dinner	Incoming students will be invited to participate in a semi-formal event and enjoy dinner. Amplified noise with music through speakers.	16:00 – 20:30	Noise Exemption
26	AMS (Commerce)	Goodes Hall Front Lawn	Red Carpet	Students will socialize and take photos before attending their banquet. Amplified noise with music through speakers and cheering.	15:00 – 18:00	Noise Exemption
27	AMS (Arts & Science)	Agnes Benedickson Field	Semi-Formal	Incoming students can enjoy some music outdoors during the formal event. Amplified noise with music through speakers.	19:00 – 23:30	Noise Exemption
			Sunday.	September 8		
28	AMS (Arts & Science)	Miller Hall Parking Lot	ArtSci Cup Reveal	Orientation groups will engage in a reveal of whether Arts or Science collected the most points through participation during Orientation. Amplified music with music and speech through speakers, and cheering.	13:00 – 18:30	Noise Exemption
29	AMS (Commerce)	Lower Summerhill	COMM Down and Tamming Ceremony	Incoming Student will receive their Tams, enjoy some ice cream, and participate in some team building activities to wrap-up Orientation. Amplified noise with music and speech through speakers, and cheering.	13:30 – 17:45	Noise Exemption
30	AMS (Health Sciences)	Agnes Benedickson Field	Coverall Painting	Incoming Students will paint their coveralls. Amplified noise with music through speakers.	13:30 – 18:00	Noise Exemption
31	AMS (Engineering)	Fifth Field Company Lane	Banquet	Incoming students will partake in an end-of-week banquet.	14:00 – 20:00	Noise Exemption

		Amplified noise with music and	
		speech through speakers.	

Fall Orientation 2024

Table 3: Off-Campus Noise Bylaw Exemption and Space Requests

This year, we are requesting City spaces for 13 orientation events. All events go through an event sanctioning process to ensure that the appropriate risk mitigation strategies are in place for the safety of all those in attendance. Depending on the event, there may be Queen's First Aid responders or Queen's Student Constables present to assist in the event of an emergency. There will be amplified noise at all events requested for city space. All space requests, with further details, have been communicated to the City of Kingston Special Events department.

	Orientation		_			Request(s)
#	Group	Space Requested	Event	Event Description	Time	to City
			Sunday,	September 1		
1	AMS (Arts and Science)	City Park	Queen's in the Park	Orientation groups will engage with various Queen's clubs and organizations. Amplified noise with music and speech through speakers, and chatter.	12:30 – 21:30	Noise Exemption Space Request
			Monday,	September 2		
2	AMS (Commerce)	Victoria Park	Breakfast	Orientation Groups will be served breakfast and mingle with each other. Amplified noise with music	8:00 – 10:45	Noise Exemption Space Request
3	AMS (Commerce)	City Park	Coverall Painting and Cheer off	through speakers. Incoming Students will paint their coveralls and participate in a cheer-off between Orientation groups. Amplified noise with music and speech through speakers, and cheering.	9:00 – 14:00	Noise Exemption Space Request
4	AMS (Engineering and Nursing)	City Park	Thundermugz	Incoming students will rotate through four stations participating in team building games. Amplified noise with music and speech through speakers, and cheering.	14:00 – 17:00	Noise Exemption Space Request
			Saturday,	September 7		
5	AMS (Engineering)	City Park	Highland Games	Orientation groups will engage in rotations of team building activities to prepare for the Grease Pole Climb. Amplified noise with music and speech through speakers, and cheering.	9:30 – 19:30	Noise Exemption Space Request
6	AMS (Computing)	Cricket Field	CompSci Cup	Orientation groups will rotate through 9 stations of team building activities competing for points to win the CompSci Cup.	9:30 – 15:00	Noise Exemption Space Request

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13	AMS (Engineering)	Cummins Road	Grease Pole	Annual event in the Engineering Faculty where incoming students work together to retrieve a traditional Queen's bonnet (Tam) from the top of a pole. Amplified noise with music and speech through speakers, and cheering. On private property.	6:00 – 12:30	Noise Exemption Road Closure
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City of Kingston
Request for Temporary Noise Exemption
Queen's University Orientation 2024

For the area of Queen's University Main Campus bounded by Union St., Barrie St., Stuart St. and Albert St. from the hours of 9 a.m. to 11 p.m. on Aug. 31, Sept. 1, 2, 6, 7 and 8.

For the area of Queen's University West Campus, north of Duncan McArthur Hall, bounded by Sir. John A. Macdonald Blvd., Stadium Ln., and Johnson St. between the hours of 9 a.m. to 11 p.m. on Aug. 31, Sept. 1, 2, 6, 7 and 8.

This matter will be considered during the regular Council meeting that commences at 7 p.m. on Tuesday, Aug. 13, 2024. For details, go to CityofKingston.ca/News or email Kyle Compeau KCompeau@CityofKingston.ca

Deadline to submit comment to this exemption request is 4:30 p.m., July 12, 2024.