

# City of Kingston Report to Planning Committee Report Number PC-24-047

To: Chair and Members of the Planning Committee

From: Paige Agnew, Commissioner, Growth & Development

Resource Staff: Tim Park, Director, Planning Services

Date of Meeting: September 5, 2024

Subject: Recommendation Report

File Number: D35-004-2024

Address: 1739 Westbrook Road

District: District 1 - Countryside

Application Type: Official Plan & Zoning By-Law Amendment

Owner: Propane Levac Propane Inc

Applicant: Asterisk Engineering Corp

## **Council Strategic Plan Alignment:**

Theme: 5. Drive Inclusive Economic Growth

Goal: 5.1 Ensure an adequate supply of "ready-to-go" employment lands.

## **Executive Summary:**

The following is a report recommending approval to the Planning Committee regarding applications for Official Plan and zoning by-law amendments submitted by Asterisk Engineering Corp, on behalf of Propane Levac Propane Inc, with respect to the subject site located at 1739 Westbrook Road.

The subject lands measure approximately 6.8 hectares and are located at the southeast corner of Westbrook Road and Drake Road. The property has approximately 250 metres of frontage along Drake Road before the road terminates shortly after a crossing of a tributary to Glenvale Creek

Page 2 of 12

which traverses across the northwest corner of the lot. Along the east end of the property the lot has approximately 180 metres of frontage on Westbrook Road.

The subject property is largely undeveloped except for a gravel parking area located in the interior of the site while vegetation consisting primarily of deciduous and cultural thickets occupied much of the remainder of the lands. The surrounding area consists of commercial, light industrial, mineral extraction and agricultural land uses.

The property is designated Rural in the City of Kingston Official Plan apart from a small tract of lands designated Environmental Protection Area which coincides with the tributary watercourse which traverses across the northwest corner of the lot. The subject lands are currently zoned 'M1-4' in the former Kingston Township Zoning By-Law Number 76-26 which can generally be described as only allowing for a cartage or transport yard. The applicant seeks to redesignate the lands to the Rural Industrial designation with a site-specific provision requiring a 30-metre setback from the tributary watercourse. The applicant also proposes to incorporate the subject lands into the Kingston Zoning By-Law Number 2022-62 by zoning the lands Rural Heavy Industrial Zone (RM2) subject to an Exception Overlay allowing for the supply depot and propane transfer facility subject to certain provisions.

The proposed propane supply depot and propane transfer facility would represent an appropriate form of development given the surrounding industrial and extractive land uses which exist in the area. The proposed development represents good land use planning, is consistent with the Provincial Policy Statement and the overall intent of the City's Official Plan.

#### Recommendation:

That the Planning Committee recommends to Council:

**That** the applications for Official Plan and zoning by-law amendments (File Number D35-004-2024) submitted by Asterisk Engineering Corp, on behalf of Propane Levac Propane Inc, for the property municipally known as 1739 Westbrook Road, be approved; and

**That** the City of Kingston Official Plan, as amended, be further amended, amendment number 97, as per Exhibit A, (Draft By-Law and Schedule A to Amend the Official Plan) to Report Number PC-24-047; and

**That** Kingston Zoning By-Law Number 2022-62, as amended, be further amended, as per Exhibit B (Draft By-Law and Schedule A & B to Amend Zoning By-Law Number 2022-62) to Report Number PC-24-047; and

**That** Council determines that in accordance with Section 34(17) of the *Planning Act*, no further notice is required prior to the passage of the by-law; and

That the amending by-law be presented to Council for all three readings.

Page 3 of 12

## **Authorizing Signatures:**

## ORIGINAL SIGNED BY COMMISSIONER

Paige Agnew, Commissioner Growth and Development Services

## ORIGINAL SIGNED BY CHIEF ADMINISTRATIVE OFFICER

Lanie Hurdle, Chief Administrative Officer

## **Consultation with the following Members of the Corporate Management Team:**

Jennifer Campbell, Commissioner, Community Services	Not required
Neil Carbone, Commissioner, Corporate Services	Not required
David Fell, President & CEO, Utilities Kingston	Not required
Peter Huigenbos, Commissioner, Major Projects & Strategic Initiatives	Not required
Brad Joyce, Commissioner, Infrastructure, Transportation	
& Emergency Services	Not required
Desirée Kennedy, Chief Financial Officer & City Treasurer	Not required

Page 4 of 12

## **Options/Discussion:**

## **Statutory Public Meeting**

This recommendation report forms the basis of a statutory public meeting at Planning Committee. Anyone who attends the statutory public meeting may present an oral submission, and/or provide a written submission on the proposed application. Also, any person may make written submissions at any time before City Council makes a decision on the application.

If a person or public body would otherwise have an ability to appeal the decision of the Council of the Corporation of the City of Kingston to the Ontario Land Tribunal but the person or public body does not make oral submissions at a public meeting or make written submissions to the City of Kingston before the by-law is passed, the person or public body is not entitled to appeal the decision. If a person or public body does not make oral submissions at a public meeting or make written submissions to the City of Kingston before the by-law is passed, the person or public body may not be added as a party to the hearing of an appeal before the Ontario Land Tribunal unless, in the opinion of the Tribunal, there are reasonable grounds to do so.

Planning Committee will consider the recommendations in this report and make its recommendation to City Council at this meeting.

Anyone wishing to be notified of Council's decision on the subject application must submit a written request to:

Ian Clendening, Senior Planner
The Corporation of the City of Kingston
Planning Services
216 Ontario Street
Kingston, ON K7L 2Z3
613-546-4291 extension 3126
iclendening@cityofkingston.ca

## **Background and Decision Date**

In accordance with By-Law Number 2007-43, these applications were subject to pre-application. A Community Meeting was held at Planning Committee on May 30, 2024. A summary of the feedback received at the Community Meeting is provided in the Public Comments section of this Report.

Following the pre-application process, a complete application was submitted by the applicant and was deemed to be complete as of July 18, 2024.

In accordance with the *Planning Act*, this application is subject to a decision by Council on or before November 15, 2024, which is 120 days after a complete application was received. In the absence of a decision by Council in this timeframe the applicant may exercise their right to appeal to the Ontario Land Tribunal (OLT).

Page 5 of 12

#### Site Characteristics

The subject property is located at the southeast corner of Westbrook Road and Drake Road and measures approximately 6.8 hectares in area with approximately 183 metres of frontage on Westbrook Road and 253 metres of frontage on Drake Road. Drake Road terminates with a turnaround area approximately two-thirds down the length of the subject property's north lot line with an unopened road allowance continuing along the remainder of the property's north lot line and beyond.

Immediately north of the subject property is a solar project, consisting of several acres of ground mounted solar panels, and one residential dwelling. To the south of the subject property is a waste transfer station, followed by additional rural commercial and rural industrial uses serviced further south. East of the subject property, on the east side of Westbrook Road is an active quarry and asphalt plant while the lands to the west of the subject property are vacant and agricultural land. Beyond the immediate area, the surrounding uses also include rural residential uses.

## **Proposed Application and Submission**

The application intends to permit the establishment of a propane supply depot and propane transfer facility consisting of an office building and various propane tanks and outdoor storage and loading areas (Exhibit I – Proposed Site Plan). Access to the property is by way of two driveways directly connecting the site to Westbrook Road at the site's east end. Parking is proposed to be located adjacent to the office building while commercial vehicle parking is situated along the north portion of the proposed development area. A small cylinder propane storage area and an area accommodating two larger 60,000-gallon (227,124 litres) tanks are proposed to be located approximately 150 metres and 100 metres south of Drake Road respectively with both facilities maintaining a setback of approximately 125 metres from Westbrook Road.

The proposed development is constrained to those portions of the subject lands located east of a tributary watercourse which traverses across the property, with all site alteration maintaining a 30-metre undisturbed buffer from this watercourse. The site achieves a setback of 20 metres between the south lot line and the outdoor storage of propane tanks. To the north, the site achieves a setback of approximately 80 metres between the office building and the north lot line with only parking and limited storage areas occurring in the area between these features.

Previous development of the property has established an internal network of drive aisles and informal storage areas which would be generally cleared and formalized in accordance with the proposed site plan. To achieve the desired development the eastern portion of the site would be predominantly cleared of vegetation. A Tree Inventory and Preservation Report together with a subsequent addendum was submitted in support of the application which assessed the trees in the area of development and adjacent to the watercourse. The report identified a total of 728 trees with a diameter at breast height (DBH) greater than 15 centimeters while noting an additional 128 trees in this area were confirmed to be dead but not inventoried. Only one tree of the 728 assessed was of 'good' quality with the majority (642) being assessed as 'fair' while the remainder (85) were assessed as 'poor'. Of note, the majority of the trees inventoried are situated within the 30-metre

## Page 6 of 12

undisturbed setback from the watercourse where no development or site alteration is taking place. The development is anticipated to result in the clearing of approximately 262 trees which would be regulated through the City's Tree By-Law while remaining 466 (65%) of the trees inventoried would remain undisturbed, as well as those trees in the western portion of the site which were not inventoried. Pursuant to the City's Tree By-Law, compensation for tree removal would be provided as either replacement trees planted on-site or through financial compensation which would assist in the City's tree planting initiatives off-site.

In support of the application, the applicant has submitted the following:

- Concept site plan;
- Floor plans;
- Architectural elevations;
- · Grading Plan;
- Planning Rationale Report;
- Stormwater Management Report;
- Tree Inventory and Preservation Report;
- Traffic Impact Study;
- Hydrogeological Study;
- · Environmental Impact Study; and
- Noise Study.

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

## **Provincial Policy Statement**

The Provincial Policy Statement (2020) provides policy direction on matters of provincial interest related to land use planning and development, which are intended to be complemented by local policies addressing local interests.

The subject property is located within a Rural Area as defined by the Provincial Policy Statement. Rural Areas include a system of lands including settlement areas, rural lands, prime agricultural areas, natural heritage features and areas, and other resource areas. The PPS promotes healthy, integrated and viable rural areas and directs municipalities to leverage rural assets and amenities, to protect the environment, and to promote a diversified economic base.

The proposed development is consistent with the Provincial Policy Statement (2020). The development will contribute to a diversified rural economy by introducing a compatible industrial use given the similar uses in the surrounding area and would support additional employment opportunities within the Rural Area and one that provides services to rural residents. The proposed development can be sustained by the rural service levels as demonstrated by the

Page 7 of 12

applicant's Hydrogeological Study and the fact that no additional municipal services are required in connection with the development.

A detailed review of the applicable policies is attached in Exhibit E.

#### Official Plan Considerations

The entirety of the subject lands are within the City's Rural Areas, with the majority of the subject lands being designated Rural in the Official Plan with the exception of a tract of land coinciding with the tributary watercourse which is designated Environmental Protection Area (Exhibit F – Official Plan, Land Use).

The proposed propane supply depot and propane transfer facility are not permitted uses in the 'Rural' designation. These types of more intensive industrial uses are contemplated to occur within the City's 'Rural Industrial' designation and, as such, an Official Plan amendment is required to redesignate the lands to permit the proposed use.

The 'Rural Industrial' designation is intended to permit larger scale industrial uses that do not require municipal water or sewer services, or that may be incompatible with other uses in the urban area. The proposed propane supply depot and propane transfer facility is considered a permitted use under the 'Rural Industrial' designation as it allows for warehousing, processing, manufacturing, assembling, and outdoor storage along with accessory retail and office as contemplated in the proposed development.

The proposed development meets the criteria for redesignation to Rural Industrial set out in the Official Plan as the location of the proposed development will not have hinder existing agricultural operations and occupies the least productive lands, given that the site accommodates a shallow soil overburden while the soils are categorized as 'Class 5' by the Ministry of Agriculture, Food and Rural Affairs. Soils in Class 5 Category are described as having very severe limitations that restrict their capability in producing perennial forage crops.

The development makes use of an existing lot of record which is larger than one hectare with the development area taking place entirely to the east of the tributary watercourse which traverses across the land. The site's access has been reviewed to the satisfaction of the City's Transportation Services Department and would be finalized through the future Site Plan Control application. Adequate buffering is provided along Drake Road to the north through the provision of a 15-metre vegetative buffer, while to the east, the majority of the frontage along Westbrook Road will remain in its original vegetative state while limited landscaping features are proposed between the two driveway entrances.

The applicant has submitted a noise impact study and a Hydrogeological Study, a Noise Study, and a Traffic Impact Study which have demonstrated that the proposed development can proceed without undue adverse impacts to the surrounding area.

Portions of the subject property are located within areas identified as being 'Contributory Woodlands' in Schedule 8 of the Official Plan. In order to confirm the development would not

Page 8 of 12

have a negative impact on this feature, the applicant submitted an Environmental Impact Study which identified that the potential impacts to the natural heritage features were primarily associated with a small loss of contributory forest habitat and that the potential impacts to significant wildlife habitat are anticipated to be negligible given the minimal loss of habitat and availability of habitat in immediate surrounding area. An Addendum to the Tree Survey confirmed that the Butternut tree previously identified on the site was dead and therefore of no natural heritage value, while an apple tree was similarly misidentified in the first report as being an American chestnut tree. A 30-metre vegetative buffer would be maintained to ensure the integrity of the watercourse and provide an animal movement corridor while also helping to protect the 467 trees east of the watercourse which will remain in place.

The proposed development is consistent with the policies of the Kingston Official Plan by providing an appropriate form of development within the City's Rural Areas that does not have an adverse impact on the surrounding land uses and can be sustained existing services. The development will not result in adverse impacts to the City's Natural Heritage Features through proper implementation of a 30-metre undisturbed vegetative buffer along the path of the watercourse.

A detailed review of the applicable policies is attached in Exhibit F.

## **Zoning By-Law Discussion**

The subject property is zoned 'M1-4' in the former Kingston Township Zoning By-Law Number 76-26. The 'M1-4' zone allows the site to be used for either a cartage or transport yard subject to specific criteria regarding lot area and setbacks. The applicant also proposes to incorporate the subject lands into the Kingston Zoning By-Law Number 2022-62 by zoning the lands Rural Heavy Industrial Zone (RM2) subject to an Exception Overlay allowing to permit the Supply Depot and Propane Transfer Facility and ancillary activities. Specific provisions implement the recommendations of the Environmental Impact Study aimed at enhancing the protection of the watercourse which traverses across the site.

A draft Zoning By-Law, as submitted by the applicant, is included as Exhibit B. The table below provides a review of the proposed RM2 zoning provisions for the property and the provisions of the Exception overlay

Provision	RM2 Zone	Proposed E171	Relief requested from the RM2 Zone
Uses Permitted	Permitted Uses:  • heavy equipment or truck repair shop  • heavy industrial uses  • light industrial use	Despite the uses permitted by the applicable Zone, the following uses are the only permitted uses:	Yes, new uses of a Supply Depot And Propane Transfer

## Page 9 of 12

Provision	RM2 Zone	Proposed E171	Relief requested from the RM2 Zone
	<ul> <li>outdoor storage</li> <li>repair shop</li> <li>salvage yard</li> <li>transformer station</li> <li>transportation depot</li> <li>warehouse</li> <li>water supply plant</li> </ul>	<ul> <li>supply depot;</li> <li>propane transfer facility;</li> <li>outdoor storage;</li> <li>transportation depot;</li> <li>warehouse;</li> <li>light industrial use; and</li> <li>heavy equipment or truck repair shop.</li> </ul>	Facility, including definitions for each. Prohibition on certain Rural Heavy Industrial uses.
Vegetative Buffer		A 30.0 metres undisturbed vegetated buffer must be provided and maintained adjacent to a waterbody.	Yes, requirement for vegetative buffer.

#### Permitted Uses

The proposal contemplates allowing for the propane supply depot and transfer facility together with the outdoor storage of various components used in the propane business which would fit unobtrusively within the context of the surrounding industrial and extractive uses which have evolved within this area. The amending by-law would prevent more intensive uses otherwise allowed in the Rural Heavy Industrial (RM2) zoning such as a salvage yard and heavy industrial uses, while stile permitting the development as contemplated and flexibility for future evolution of the site.

## Vegetative Buffer

The site-specific exception to require an "undisturbed vegetated buffer" enhances the Kingston Zoning By-Law provisions regarding a separation distance from waterbodies by preventing not only the establishment of buildings in this area, but also requiring native vegetation. This provision implements the recommendation of the Environmental Impact Study and provides a natural linkage path along the watercourse to serve as an animal movement corridor as well as protecting the integrity of the water quality by preventing sediment and erosion from entering the watercourse.

Page 10 of 12

## **Other Applications**

Subject to approval of the Official Plan and zoning by-aw amendment, the proposed development will be subject to Site Plan Control. Propane handling and distribution is regulated by the Technical Standards and Safety Authority (TSSA).

## **Technical Analysis**

This application has been circulated to external agencies and internal departments for review and comment. All comments on the proposal have been addressed and no outstanding issues with this application remain at this time.

#### **Public Comments**

To date no comments from the public have been received.

#### Conclusion

The proposed development of a propane supply depot and propane transfer facility at the property located at 1739 Westbrook Road is an appropriate use of the site given its marginal quality soils and the surrounding industrial and extractive uses. It is appropriate development within the City's Rural Areas as it requires no further extension of existing services and provides adequate protection of the natural environment.

The proposed Official Plan and Zoning By-Law amendments necessary to enable this development were supported by several studies submitted by qualified professionals. These studies were reviewed and accepted by City staff. This proposal meets the intent of the Provincial Policy Statement, the Kingston Official Plan, and represents responsible planning for new growth. It is therefore recommended that the application be approved.

## **Existing Policy/By-Law:**

The proposed amendment was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

### **Provincial**

Planning Act

Provincial Policy Statement, 2020

## Municipal

City of Kingston Official Plan

Zoning By-Law Number 2022-62

Page 11 of 12

#### **Notice Provisions:**

Pursuant to the requirements of the *Planning Act*, notice of the statutory public meeting was provided 20 days in advance of the public meeting in the form of a sign posted on the subject property and by mail to nine property owners (according to the latest Assessment Rolls) within 120 metres of the subject property. In addition, a courtesy notice placed in The Kingston Whig-Standard on September 2, 2024.

If the application is approved, a Notice of Passing will be circulated in accordance with the provisions of the *Planning Act*.

At the time of writing of this report, no written correspondence has been received from the public and all planning related matters have been addressed within the body of this report. Any public correspondence received after the publishing of this report will be included as an addendum to the Planning Committee agenda.

## **Accessibility Considerations:**

None

## **Financial Considerations:**

None

#### **Contacts:**

James Bar, Manager, Development Approvals, 613-546-4291 extension 3213

lan Clendening, Senior Planner, 613-546-4291 extension 3126

#### Other City of Kingston Staff Consulted:

None

#### **Exhibits Attached:**

Exhibit A Draft By-Law and Schedules to Amend the Official Plan

Exhibit B Draft By-Law and Schedules to Amend Zoning By-Law Number 2022-62

Exhibit C Key Map

Exhibit D Neighbourhood Context

Exhibit E Consistency with the Provincial Policy Statement

Exhibit F Official Plan, Land Use

Page 12 of 12

Exhibit G Conformity with the Official Plan

Exhibit H Zoning By-Law Number 2022-62, Schedule 1 (excerpt)

Exhibit I Proposed Site Plan

Exhibit J Site Photographs

Exhibit K Public Notice Notification Map

File Number D35-004-2024

## By-Law Number 2024-XXX

A By-Law To Amend The City Of Kingston Official Plan (Amendment Number 97, 1739 Westbrook Road)

Passed: [Meeting Date]

Whereas a Public Meeting was held regarding this amendment on September 5, 2024;

**Now Therefore** the Council of The Corporation of the City of Kingston, in accordance with the provisions of Section 17 of the *Planning Act*, R.S.O. 1990, c.P13, hereby enacts as follows:

- 1. The City of Kingston Official Plan is hereby amended by the following map change which shall constitute Amendment Number 97 to the Official Plan for the City of Kingston.
- (a) Amend Schedule '3-B', 'Land Use', of the City of Kingston Official Plan, so as to change the designation of the property located at 1739 Westbrook Road, as shown on Schedule 'A' to By-Law Number 2024-\_\_\_\_, from 'Rural' and 'Environmental Protection Area' to 'Rural Industrial' and 'Environmental Protection Area'.
- (b) **Amend** Schedule '3-D', 'Site Specific Policies', of the City of Kingston Official Plan, so as to designate the property located at 1739 Westbrook Road, as shown on Schedule 'B' to By-law Number 2024-\_\_\_\_, as 'Site Specific Policy Number 79'.
- 2. That the City of Kingston Official Plan, as amended, be further amended by adding the following new Site-Specific Policy as Section 3.17.79:
- (a) **Amend** Section 3.17 by adding a new Subsection 3.17.79, as follows:
  - "1739 Westbrook Road, Schedule 3-D, SSP Number 79
  - 3.17.79 The lands located at 1739 Westbrook Road, shown on Schedule 3-D as Area 79, may be used as a propane transfer facility and supply depot in addition to those uses permitted within the Rural Industrial designation. Development of the property must maintain a minimum 30 metre setback from the Glenvale Creek tributary and, in all other respects, must comply with the policies of Section 3.15 of this Plan."
- 3. This by-law shall come into force and take effect on the day that is the day after the last day for filing an appeal pursuant to the *Planning Act*, provided that no Notice of Appeal is filed to this by-law in accordance with the provisions of

Exhibit A Report Number PC-24-047

City of Kingston By-Law Number 2024-XX

Page 2 of 2

Section 17, Subsection 24 of the *Planning Act*, as amended; and where one or more appeals have been filed within the time period specified, at the conclusion of which, the By-Law shall be deemed to have come into force and take effect on the day the appeals are withdrawn or dismissed, as the case may be.

Given all Three Readings and Passed: [Meeting date]			
Janet Jaynes			
City Clerk			
Bryan Paterson			
Bryan Paterson			
Mayor			

		report number	<u> </u>
VINCTION I	Schedule 'A' to By-Law Number	Official Plan Schedule 3B - Land U	se
KINGSTON	Address: 1739 Westbrook Road	Lands to Remain Design	ated as EPA
Planning Services	File Number: D35-004-2024 Prepared On: Aug-08-2024	Lands to be Designated	Rural Industrial
	Certificate of Authentication		0004
	This is Schedule 'A' to By-Law Nun	nber, passed thisday of _	2024.
	Mayor	Clerk	
	_		
	п		
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		7530	
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Legend Subject L Building	ands	1709	Westbrook-Kd-
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Prepared By: cbarratt Date: Aug-08-2024	,	1:3,000	⊐ Metres 🔞
Disclaimer: This document is subject to copyr information contained in this document. The C	light and may only be used for your personal, noncommercial use provided you keep intact the copyright ity of Kingston does not make any representation or warranty, express or implied , concerning the accuracy	sotice. The City of Kingston assumes no responsibility for any errors, and is not liable for any damages of quality, or reliability of the use of the information contained in this document. 2020 The Corporation of the	amplified resulting from the use of, or relience on, the City of Kingston.

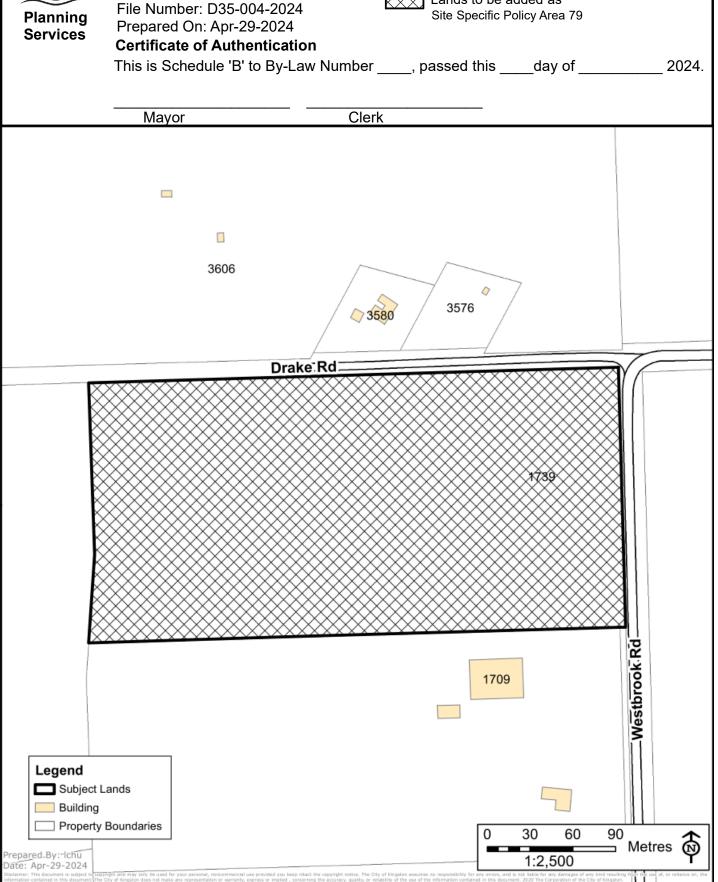
KINGSTON
Planning Services

## Schedule 'B' to By-Law Number \_\_\_\_

**Official Plan** Schedule 3D - Site Specific Policies

Address: 1739 Westbrook Road

Lands to be added as



File Number D35-004-2024

## By-Law Number 2024-XX

A By-Law to Amend By-Law Number 2022-62, "Kingston Zoning By-law Number 2022-62" (Transfer of Lands into the Kingston Zoning By-law and Introduction of Exception Number E171 (1739 Westbrook Road))

#### Passed:

**Whereas** the Council of The Corporation of the City of Kingston enacted By-Law Number 2022-62, entitled "Kingston Zoning By-law Number 2022-62" (the "Kingston Zoning By-law");

**Whereas** the Council of The Corporation of the City of Kingston deems it advisable to amend the Kingston Zoning By-law;

**Therefore be it resolved that** the Council of The Corporation of the City of Kingston hereby enacts as follows:

- 1. By-Law Number 2022-62 of The Corporation of the City of Kingston, entitled "Kingston Zoning By-law Number 2022-62", is amended as follows:
  - 1.1. Schedule 1 Zoning Map is amended by removing reference to "Not Subject to this By-law", and by adding the zone symbol 'RM2', as shown on Schedule "A" attached to and forming part of this By-Law;
  - 1.2. Schedule E Exception Overlay is amended by adding Exception Number 'E171', as shown on Schedule "B" attached to and forming part of this By-Law; and
  - 1.3. By adding the following Exception Number E171 in Section 21 Exceptions, as follows:
    - **E171.** Despite anything to the contrary in this By-law, the following provisions apply to the lands subject to this Exception:
    - (a) Despite the **uses** permitted by the applicable Zone, the following **uses** are the only permitted **uses**:
      - (i) supply depot;
      - (ii) propane transfer facility;
      - (iii) outdoor storage;
      - (iv)transportation depot;
      - (v) warehouse;

Page **2** of **2** 

- (vi) light industrial use; and
- (vii) heavy equipment or truck repair shop.
- (b) A minimum 30.0 metre wide undisturbed vegetated buffer must be maintained adjacent to a **waterbody**;
- (c) The following definitions apply for the purpose of this Exception:
  - (i) **Supply Depot**: means the **use** of any **lot** or **building** for wholesale, commercial purposes or bulk storage and distribution of gasoline, propane, diesel fuel, aviation fuel, heating oil, motor oil or other fuels.
  - (ii) **Propane Transfer Facility**: means the **use** of any **lot** or **building**, pursuant to the *Technical Standards and Safety Act, 2000*, S.O. 2000, c. 16, for the filling of compressed gas cylinders and vehicles, the sale of propane to end users, or transferring propane in bulk."
- 2. The lands shown on Schedule "A" to and forming part of this By-Law are incorporated into the Kingston Zoning By-law and the provisions of City of Kingston By-Law Number 76-26, entitled "Township of Kingston Restricted Area By-Law", as amended, no longer apply to the lands.
- 3. This By-Law shall come into force in accordance with the provisions of the *Planning Act*.

Given all Three Readings and Passed: [Meeting Date]

Janet Jaynes	
City Clerk	
Bryan Paterson	
Mavor	

**Kingston Zoning By-Law 2022-62** 

KINGSTON
Planning Services

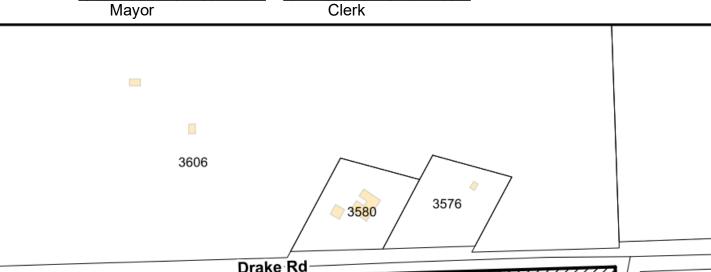
## Schedule 'A' to By-Law Number

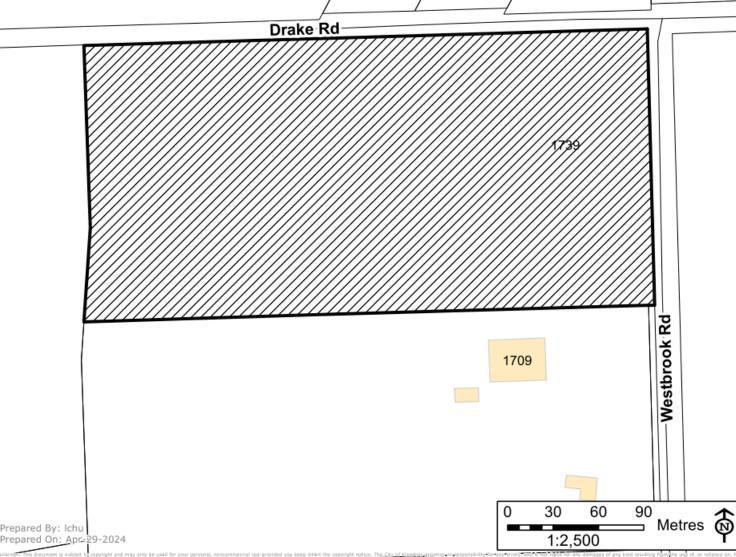
Address: 1739 Westbrook Road File Number: D35-004-2024 Prepared On: Apr-29-2024 Certificate of Authentication Schedule 1 - Zoning Map

Subject Lands

Lands to be Rezoned from N/A to RM2

This is Schedule 'A' to By-Law Number \_\_\_\_, passed this \_\_\_\_day of \_\_\_\_\_ 202\_.





		Report Number PC-24-047	
	Schedule 'B' to By-Law Number	Kingston Zoning By-Law 2022-62 Schedule E - Exception Overlay	
Flanning	Address: 1739 Westbrook Road File Number: D35-004-2024 Prepared On: Apr-29-2024	Subject Lands  Lands to be added as E171	
Services	Certificate of Authentication	per, passed thisday of	202
	Mayor C	Clerk	
	_		
	a a		
	3606		
		3580 3576	
	Drake Rd		
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Prepared By: Ichu Date: <u>Apr</u> _29-2024			tres 🔯

**Kingston Zoning By-Law 2022-62** 

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Planning Services

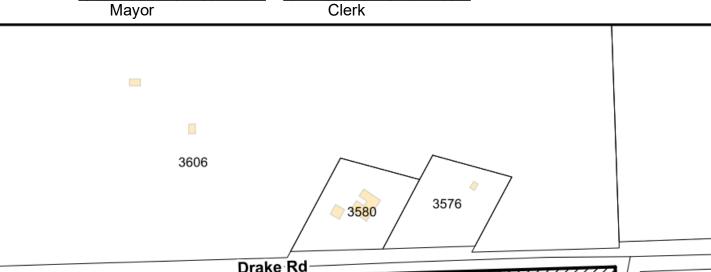
## Schedule 'A' to By-Law Number

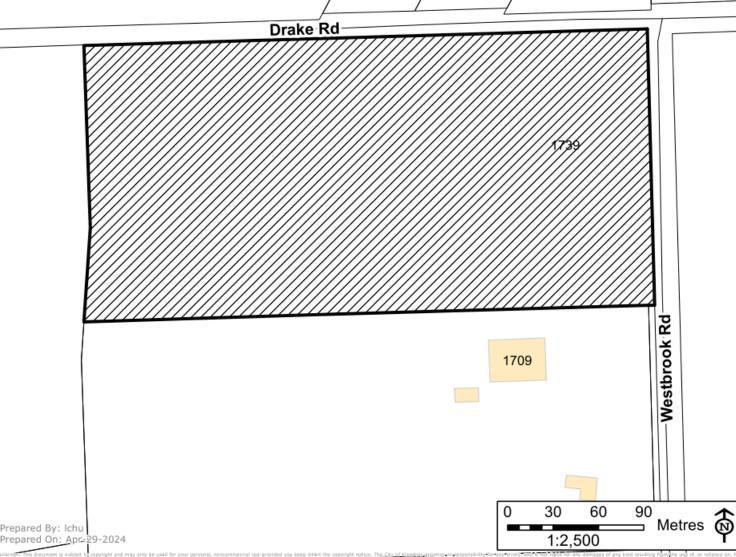
Address: 1739 Westbrook Road File Number: D35-004-2024 Prepared On: Apr-29-2024 Certificate of Authentication Schedule 1 - Zoning Map

Subject Lands

Lands to be Rezoned from N/A to RM2

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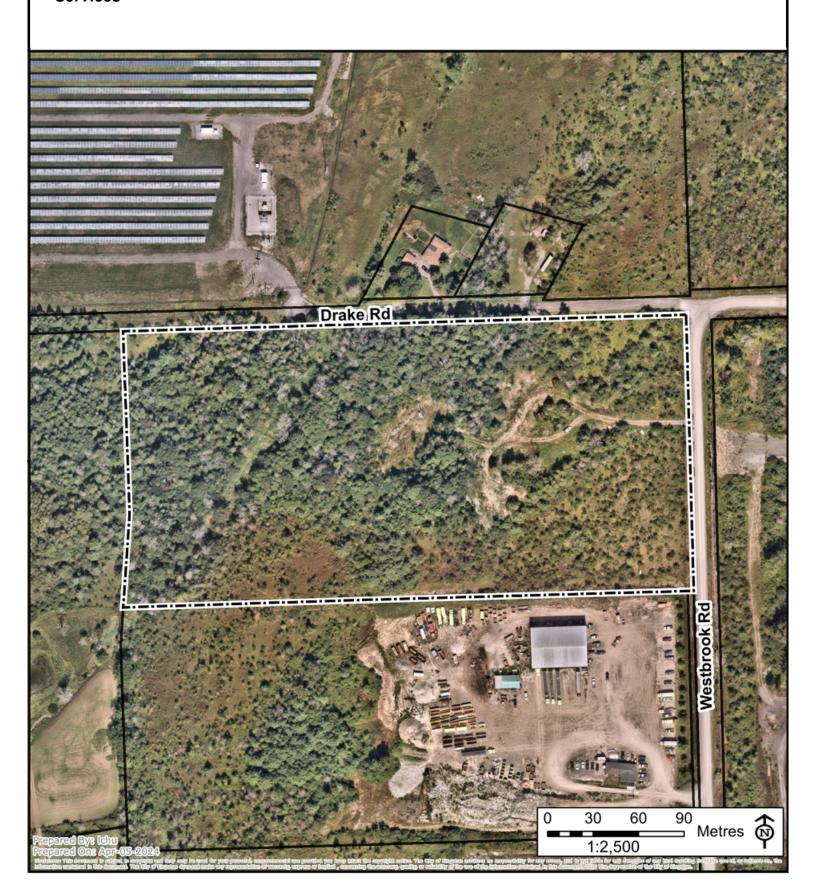
**Exhibit C** Report Number PC-24-047 City of Kingston **Key Map** KINGSTON Address: 1739 Westbrook Road File Number: D35-004-2024 **Planning** Prepared On: Apr-05-2024 Smith Rd Services Subject Lands Hwy 401 3606 3576 3580 Drake Rd 1739 -Westbrook Rd 1709 60 90 0 30 Metres Prepared By: Ichu 1:2,500 Prepared On: Apr-05-2024



## City of Kingston **Neighbourhood Context**

Address: 1739 Westbrook Road File Number: D35-004-2024 Prepared On: Apr-05-2024

Subject Lands
Property Boundaries
Proposed Parcels



## **Demonstration of How the Proposal is Consistent with the Provincial Policy Statement**

Policy Number	Policy	Category	Consistency with the Policy
1.1.1	Healthy, livable and safe communities are sustained by:  a) promoting efficient development and land use patterns which sustain the financial well-being of the Province and municipalities over the long term;  b) accommodating an appropriate affordable and market-based range and mix of residential types (including single-detached, additional residential units, multi-unit housing, affordable housing and housing for older persons), employment (including industrial and commercial), institutional (including places of worship, cemeteries and long-term care homes), recreation, park and open space, and other uses to meet long-term needs;  c) avoiding development and land use patterns which may cause environmental or public health and safety concerns;  d) avoiding development and land use patterns that would prevent the efficient expansion of settlement areas in those areas which are adjacent or close to settlement areas;  e) promoting the integration of land use planning, growth management, transit-supportive development, intensification and infrastructure planning to achieve	Managing and Directing Land Use to Achieve Efficient and Resilient Development and Land Use Patterns	<ul> <li>a) The proposed propane supply depot and propane transfer facility are located within the Rural Areas and makes efficient use of land resources by directing rural development to lands associated with lesser productive capability. As the proposed use does not require intensive servicing (e.g., water and wastewater) expensive linear services are available for more appropriate development elsewhere.</li> <li>b) The anticipated job creation will assist with housing affordability.</li> <li>c) The site makes use of a partially developed site.</li> <li>d) The site is located north of the City's Urban Area. The presence of the proposed use would not have an impact on the future expansion of any settlement area.</li> <li>e) Please see the response provided in 1.1.1(a) and (c)</li> <li>f) The site does not raise any accessibility issues for consideration at the land use planning stage.</li> <li>g) The Traffic Impact Study has confirmed the adequacy of site access and the capacity of</li> </ul>

Policy Number	Policy	Category	Consistency with the Policy
	cost-effective development patterns, optimization of transit investments, and standards to minimize land consumption and servicing costs;  f) improving accessibility for persons with disabilities and older persons by addressing land use barriers which restrict their full participation in society; g) ensuring that necessary infrastructure and public service facilities are or will be available to meet current and projected needs; h) promoting development and land use patterns that conserve biodiversity; and preparing for the regional and local impacts of a changing climate.		Westbrook Road as the development is expected to generate 24 trips in the AM peak hour and 27 trips in the PM peak hour. Servicing on site is by means of private services.  h) Biodiversity is conserved by the preservation of a 30 metre undisturbed vegetative buffer along the tributary watercourse.
1.1.4.1	Healthy, integrated and viable rural areas should be supported by:  a) building upon rural character, and leveraging rural amenities and assets; b) promoting regeneration, including the redevelopment of brownfield sites; c) accommodating an appropriate range and mix of housing in rural settlement areas; d) encouraging the conservation and redevelopment of existing rural housing stock on rural lands; e) using rural infrastructure and public service facilities efficiently;	Rural Areas in Municipalities	<ul> <li>a) The additional Rural Industrial use will add to the economic base and contribute to the rural character of the area.</li> <li>b) The site makes use of an underutilized property.</li> <li>c) Not applicable.</li> <li>d) Not applicable.</li> <li>e) The site makes use of an underutilized property with existing road frontage, no extension of services are required as a result of the development.</li> </ul>

Policy Number	Policy	Category	Consistency with the Policy
	<ul> <li>f) promoting diversification of the economic base and employment opportunities through goods and services, including value-added products and the sustainable management or use of resources;</li> <li>g) providing opportunities for sustainable and diversified tourism, including leveraging historical, cultural, and natural assets;</li> <li>h) conserving biodiversity and considering the ecological benefits provided by nature; and</li> <li>i) providing opportunities for economic activities in prime agricultural areas, in accordance with policy 2.3.</li> </ul>		f) The proposed use will add to the economic base and promote a more diversified economy. g) Not applicable h) Please see the response provided in 1.1.1(h) i) Not applicable.
1.1.4.2	In rural areas, rural settlement areas shall be the focus of growth and development and their vitality and regeneration shall be promoted.	Rural Areas in Municipalities	The proposed propane supply depot and propane transfer facility is located outside of the City's rural settlement areas and will provide a more diversified rural economy to support the vitality and regeneration of these areas by introducing a new land intensive light industrial use to the area making the development more compatible than the site's existing location within the urban area.
1.1.4.4	Growth and development may be directed to rural lands in accordance with policy 1.1.5, including where a municipality does not have a settlement area.	Rural Areas in Municipalities	Please see the response provided in 1.1.5.1 through 1.1.5.8 below.

Policy Number	Policy	Category	Consistency with the Policy
1.1.5.1	When directing development on rural lands, a planning authority shall apply the relevant policies of Section 1: Building Strong Healthy Communities, as well as the policies of Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety.	Rural Lands in Municipalities	As set out in the descriptions regarding PPS consistency throughout, the proposed use meets the policy requirements of Sections 1 through 3.
1.1.5.2	On rural lands located in municipalities, permitted uses are:  a) the management or use of resources; b) resource-based recreational uses (including recreational dwellings); c) residential development, including lot creation, that is locally appropriate; d) agricultural uses, agriculture-related uses, on-farm diversified uses and normal farm practices, in accordance with provincial standards; e) home occupations and home industries; f) cemeteries; and g) other rural land uses.	Rural Lands in Municipalities	The proposed industrial development is appropriate for locating outside of a serviced settlement area representative of other rural land uses which cannot be located and are not appropriate in non-rural areas.
1.1.5.3	Recreational, tourism and other economic opportunities should be promoted.	Rural Lands in Municipalities	The proposal constitutes a new economic opportunity in the rural area and will provide additional jobs to the rural market.
1.1.5.4	Development that is compatible with the rural landscape and can be sustained by rural service levels should be promoted.	Rural Lands in Municipalities	The proposal is compatible with the surrounding rural landscape, which is comprised largely of rural industrial and extractive uses. The site will be privately serviced in terms of water and wastewater and can be otherwise sustained by the

Policy Number	Policy	Category	Consistency with the Policy
			existing rural service levels without the need for expansion.
1.1.5.5	Development shall be appropriate to the infrastructure which is planned or available, and avoid the need for the unjustified and/or uneconomical expansion of this infrastructure.	Rural Lands in Municipalities	The site will be privately serviced in terms of water and wastewater and can be otherwise sustained by the existing rural service levels without the need for expansion. A hydrogeological study has confirmed the adequacy of the site to provide water in sufficient quality and quantity.
1.1.5.7	Opportunities to support a diversified rural economy should be promoted by protecting agricultural and other resource-related uses and directing non-related development to areas where it will minimize constraints on these uses.	Rural Lands in Municipalities	The light industrial use would create a more diversified rural economy and is directed to an area where there will be no impact on the agricultural or other resource-based uses
1.1.5.8	New land uses, including the creation of lots, and new or expanding livestock facilities, shall comply with the minimum distance separation formulae.	Rural Lands in Municipalities	The proposed use is considered a Type A land use and as such would comply with separation criteria established by the Provincial MDS calculations.
1.2.6.1	Major facilities and sensitive land uses shall be planned and developed to avoid, or if avoidance is not possible, minimize and mitigate any potential adverse effects from odour, noise and other contaminants, minimize risk to public health and safety, and to ensure the long-term operational and economic viability of major facilities in accordance with provincial guidelines, standards and procedures.	Land Use Compatibility	The proposed use would not be associated with any anticipated adverse effects from odour, noise or other contaminants; and would not have an impact on public health and safety.

Policy Number	Policy	Category	Consistency with the Policy
1.3.1	Planning authorities shall promote economic development and competitiveness by:  a) providing for an appropriate mix and range of employment, institutional, and broader mixed uses to meet long-term needs; e) ensuring the necessary infrastructure is provided to support current and projected needs.	Employment	a) The proposed use adds to the variety of employment uses within the rural areas and accommodates the expanding needs of an existing industry within the City of Kingston  e) The proposed development would not have any off site impacts on the demands of City infrastructure. The property is serviced with existing roads and there is no extension of services required.
1.6.6.4	Where municipal sewage services and municipal water services or private communal sewage services and private communal water services are not available, planned or feasible, individual on-site sewage services and individual on-site water services may be used provided that site conditions are suitable for the long-term provision of such services with no negative impacts. In settlement areas, individual on-site sewage services and individual on-site water services may be used for infilling and minor rounding out of existing development.	Sewage, Water and Stormwater	The subject property is outside of a settlement area and is capable of on-site sewage and water services commensurate with the intended use. The Hydrogeological study found that the site can provide the anticipated water demanded and that the quality of water meets provincial standards for drinking water, though treatment through reverse osmosis is an option to address elevated sodium levels.
1.6.6.7	Planning for stormwater management shall:  a) be integrated with planning for sewage and water services and ensure that systems are optimized, feasible and financially viable over the long term; b) minimize, or, where possible, prevent increases in contaminant loads;	Sewage, Water and Stormwater	Stormwater management is handled privately on-site. A stormwater management report demonstrating quantity control through on-site storage for the 2, 5, and 100-year events while quality control is provided to normal levels of protection consisting of 70% removal of total

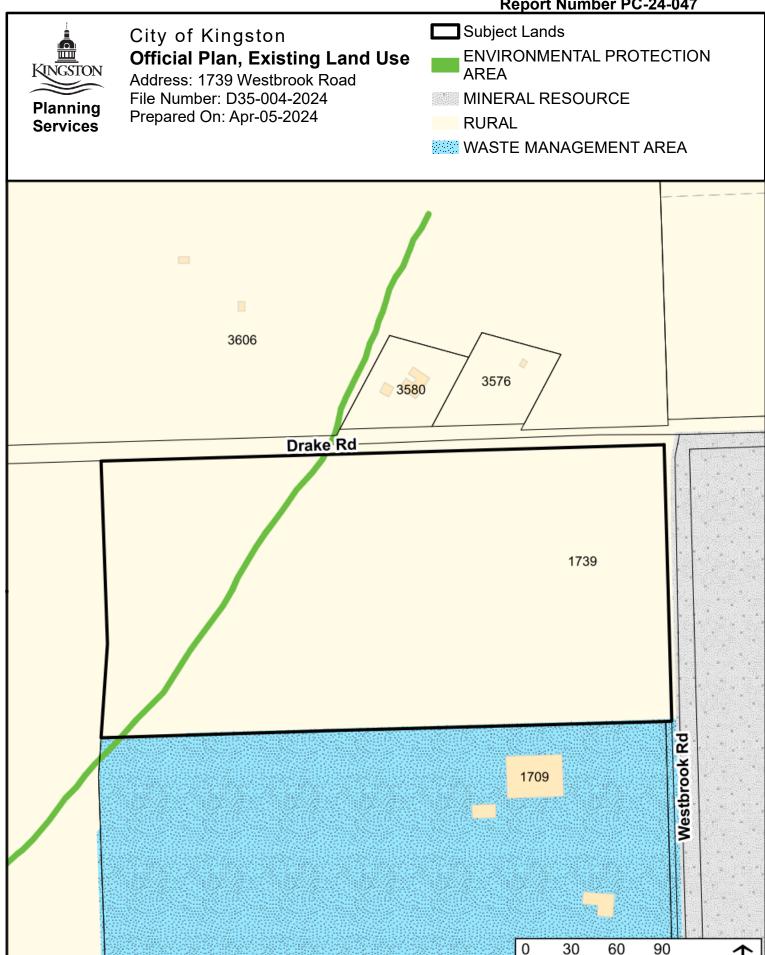
Policy Number	Policy	Category	Consistency with the Policy
	<ul> <li>c) minimize erosion and changes in water balance, and prepare for the impacts of a changing climate through the effective management of stormwater, including the use of green infrastructure;</li> <li>d) mitigate risks to human health, safety, property and the environment;</li> <li>e) maximize the extent and function of vegetative and pervious surfaces; and</li> <li>f) promote stormwater management best practices, including stormwater attenuation and re-use, water conservation and efficiency, and low impact development.</li> </ul>		suspended solids from discharged runoffs by way of enhanced swales and retention ponds. An erosion and sediment control plan has also been prepared to control water quality during construction.
1.7.1	Long-term economic prosperity should be supported by:  a) promoting opportunities for economic development and community investment-readiness; c) optimizing the long-term availability and use of land, resources, infrastructure and public service facilities;	Long Term Economic Prosperity	<ul> <li>a) The proposed development responds to the expansion needs of an existing business and would represent an opportunity for economic development.</li> <li>c) The location of this development within the rural areas optimizes land resources and infrastructure by not taking valuable serviced lands out of stock for an intended use which does not have a need for such services.</li> </ul>
1.8.1	Planning authorities shall support energy conservation and efficiency, improved air quality, reduced greenhouse gas emissions, and	Energy Conservation, Air Quality	d) The proposed development will have a nominal impact on the road network and the applicant has provided a

Policy Number	Policy	Category	Consistency with the Policy
	preparing for the impacts of a changing climate through land use and development patterns which:  d) focus freight-intensive land uses to areas well served by major highways, airports, rail facilities and marine facilities; f) promote design and orientation which maximizes energy efficiency and conservation, and considers the mitigating effects of vegetation and green infrastructure;	and Climate Change	Traffic Impact Study demonstrating that the road network can adequately handle the traffic volumes.  f) The applicant will be providing landscaping and tree compensation as part of the Site Plan Control application.
2.1.1	Natural features and areas shall be protected for the long term.	Natural Heritage	Through the preservation of a 30 metre buffer from the watercourse, natural features will be protected for the long term.
2.2.1	Planning authorities shall protect, improve or restore the quality and quantity of water by:  f) implementing necessary restrictions on development and site alteration to:  1. protect all municipal drinking water supplies and designated vulnerable areas; and  2. protect, improve or restore vulnerable surface and ground water, sensitive surface water features and sensitive ground water features, and their hydrologic functions;  g) planning for efficient and sustainable use of water resources, through practices for water conservation and sustaining water quality; and	Water	f) The subject property is located within an area identified as a highly vulnerable aquifer pursuant to the Cataraqui Source Protection Plan (CSPP). Highly vulnerable aquifers cover more than 90 per cent of the CSPP and exist in situations when there is not enough natural protection above the underlying aquifer. The proposed use is not associated with any activities which would pose a significant drinking water threat as set out in the Clean Water Act.  g) Please see the response provided in 1.6.6.4.

Policy Number	Policy	Category	Consistency with the Policy
	<ul> <li>i) ensuring stormwater management practices minimize stormwater volumes and contaminant loads, and maintain or increase the extent of vegetative and pervious surfaces.</li> </ul>		i) Please see the response provided in 1.6.6.7.
2.5.1	Mineral aggregate resources shall be protected for long-term use and, where provincial information is available, deposits of mineral aggregate resources shall be identified.	Mineral Aggregate Resources	There is an existing active quarry operating to the east of the subject property; the proposal will not impact the viability of this quarry. The introduction of the use on the subject property would not preclude future potential for expansion if this was pursued and supported by the Province.
2.6.2	Development and site alteration shall not be permitted on lands containing archaeological resources or areas of archaeological potential unless significant archaeological resources have been conserved.	Cultural Heritage and Archaeology	The applicant has submitted an Archaeological Assessment to the satisfaction of the Ministry of Heritage, Sport, Tourism and Culture Industries

Metres

1:2,500



Prepared By: Ichu : Prepared On: Apr-0

## **Demonstration of How the Proposal Conforms to the Official Plan**

Policy Number	Policy	Category	Conformity with the Policy
2.1.2	Within Rural Areas, as shown on Schedule 2, growth will be limited and the natural assets, functions, and occupations that contribute to the general sustainability of the City as a whole will be supported through:  a. the protection of groundwater sources;  b. an ecosystem approach to protecting the natural heritage system;  c. the protection of surface water features, including inland lakes and rivers, Lake Ontario and the St. Lawrence River;  d. the extraction of mineral resources and the rehabilitation of depleted mineral mining operation sites, which must occur in a manner that is sensitive to the existing uses in the general area and in accordance with appropriate provincial legislation;	Sustainable Development - Rural Areas	The proposal represents appropriate growth within the rural area.  a. Groundwater source protection has been reviewed and further details are provided in the table below.  b. The site is located within 120 metres of natural heritage features including contributary woodlands. The applicant has provided an Environmental Impact Study which has demonstrated that the site can be developed without adverse impact and has recommended mitigation measures which include a 30 metre vegetative buffer adjacent to the watercourse. CRCA has no concerns related to natural heritage features.  c. Protection of drinking water and environmental health is a key consideration in the review of all applications, and especially applications in the Rural Area. The applicant submitted Hydrogeological Assessment, Stormwater Management Report, and other supporting material. The applicant will continue to work with City staff and external agencies through the Site Plan Control Application to satisfy any concerns and revisions required.  d. The subject property is adjacent to an existing quarry and the site's development will not impact its operations.

Policy Number	Policy	Category	Conformity with the Policy
	e. limiting the types of permitted development to those that support and are compatible with a resource based local economy and sustainable practices; and f. promotion of agricultural opportunities, practices, and alliances that enhance agricultural employment as well as local food production, distribution, and consumption as an integral part of the local economy and the City's sustainability goals.		<ul> <li>e. As described further throughout this table, the proposed use is compatible with surrounding land uses.</li> <li>f. The site is located in an area with Class 5 soils and has a shallow soil overburden which is not well suited for agriculture.</li> </ul>
2.2.14	Rural Areas are comprised of a mix of land uses that support a diversification of the economic base, housing, and employment opportunities. These areas are comprised of lands protected for agricultural uses and agricultural-related uses, being designated Prime Agricultural Area or Rural Lands, as appropriate. Rural Areas also contain natural heritage	City Structure – Rural Areas	The subject property is currently designated Rural and is proposed to be redesignated Rural Industrial. There are limited natural heritage features on the site, and they are not identified as Prime Agricultural lands. As described throughout this table, the proposed use is appropriate for the property and will support the goals for the Rural Area.

Policy Number	Policy	Category	Conformity with the Policy
	features, many of which fall within the Environmental Protection Area and Open Space designations, as well as natural resources, designated Mineral Resource Area. The protection of the area's natural features will help to conserve biodiversity while maintaining water quality and the ecological benefits provided by nature. Lands designated Rural Commercial and Rural Industrial also support the rural economy within Rural Areas. These lands are distinct from rural settlement areas, designated Hamlets, which accommodate a mix of land uses that also support the rural community. The Estate Residential designation captures limited areas of residential land use in Rural Areas.		
2.3.12	The planning for the lands shown as Rural Areas on Schedule 2 of this Plan must balance the resource protection objectives for agriculture, aggregates and minerals with the environmental objectives of	Principles of Growth – Rural Areas	Please see the responses provided in 2.1.2.b, 2.1.2.c, 2.1.2.d, and 2.1.2.f

Policy Number	Policy	Category	Conformity with the Policy
	the natural heritage features and areas and watershed management and the social objectives of protecting rural communities and the rural way of life.		
2.3.13	Rural Areas may accommodate land uses that require extensive land areas such as water management structures, solid waste disposal sites, recreational areas and industrial uses not suited to compact industrial parks. Planning for these types of uses requires the identification of the natural, agricultural and mineral resources that may be present in the area, the existing residential areas and Hamlets, and the policies of this Plan regarding land use change and the limits on creating lots in Rural Areas.	Principles of Growth – Extensive Land Area Uses in Rural Areas	The application proposes a new rural industrial use, which is an appropriate use of an existing large rural lot. The existing lot is compatible with the lot fabric along Westbrook Road; no new lot creation is proposed. The use is compatible with surrounding land uses.
2.3.14	Areas of known minerals and mineral aggregate resources and areas of mineral and aggregate potential will be protected for future extraction under the Aggregate Resources	Principles of Growth – Mineral Resources	Please see the response provided in 2.1.2.d

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	Act and the Mining Act. It is the City's intent that the land area will be rehabilitated once the resource is depleted.		
2.3.18	Through the prevention and removal of barriers for persons with disabilities, and the application of universal design principles, the City supports and promotes opportunities for all people to access the City and make contributions as citizens. The application of universal design principles in development and renovation is promoted. The City also encourages owners of private properties with public access to do the same.	Principles of Growth – Accessibility	The proposed development will be required to comply with AODA and Ontario Building Code standards related to accessibility.
2.7.3	The land use compatibility matters to be considered under Section 2.7.2 include, but are not limited to: a. shadowing; b. loss of privacy due to intrusive overlook; c. increased levels of light pollution, noise, odour, dust or vibration;	Land Use Compatibility Principles – Land Use Compatibility Matters	<ul> <li>a. The proposed office would be a single storey and not impact shadowing.</li> <li>b. Vegetative buffers and relatively larger setbacks from property lines in a rural industrial setting will prevent any loss of privacy which could arise.</li> <li>c. The applicant has submitted a noise study in support of the proposed development which has confirmed that there are no adverse impacts anticipated as a result of the truck movements or mechanical equipment associated with the use.</li> <li>d. No impacts to wind speed are anticipated as the lot will remain largely open storage and will</li> </ul>

Policy	Policy	Category	Conformity with the Policy
Number			
	d. increased and		contain only one building with a relatively small
	uncomfortable wind		footprint.
	speed;		e. The applicants have indicated that they
	e. increased level of traffic		anticipate approximately 6 truck trips per day will
	that can disrupt the		be generated. City Transportation Staff have
	intended function or		reviewed the Traffic Impact Study application
	amenity of a use or area		and have no concerns in terms of increased
	or cause a decrease in		traffic levels or the suitability of the existing road
	the functionality of active		to accommodate the use.
	transportation or transit;		f. Please see the responses provided in 2.1.2.b
	f. environmental damage or		and 2.1.2.c.
	degradation;		g. The property will have private water and sewage
	g. diminished service levels because social or		services. No upgrades to municipal service, such as electrical provision or road maintenance will
	physical infrastructure		be required as a result of the application. The
	necessary to support a		site takes advantage of its proximity to the 401
	use or area are		and the services provided therein.
	overloaded;		h. The proposal will not impact the amenity of the
	h. reduction in the ability to		surrounding area as the uses are similar in
	enjoy a property, or the		nature, if not less intrusive, and typical for a rural
	normal amenity		industrial area.
	associated with it,		i. Landscaping along the Westbrook Road
	including safety and		entrance together with large setbacks which will
	access, outdoor areas,		be predominantly left in their vegetated state will
	heritage or setting;		prevent visual intrusions or disruptions in the
	i. visual intrusion that		rural streetscape.
	disrupts the streetscape		j. An archaeological assessment has confirmed
	or buildings;		that there is unlikely to be any cultural heritage
	j. degradation of cultural		assets on the property.
	heritage resources;		

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	k. architectural incompatibility in terms of scale, style, massing and colour; or, I. the loss or impairment of significant views of cultural heritage resources and natural features and areas to residents.		<ul> <li>k. The proposed building is a single-storey industrial building that is compatible with the proposed use and the surrounding land uses.</li> <li>l. Natural heritage features identified on the subject property will be retained and protected through the implementation of a 30 metre undisturbed buffer which will remain in its native state.</li> </ul>
2.7.6	Only development proposals that meet the long-term needs of the intended users or occupants will be supported. Proponents, whether developing individual buildings on a single site, or multiple buildings being built at one time or phased over time, will be required to demonstrate to the satisfaction of the City that the functional needs of the occupants or users will be met by providing:  a. suitable scale, massing and density in relation to existing built fabric; b. appropriate landscaping that meets or improves the characteristic green space amenity of the site	Land Use Compatibility Principles – Functional Needs	<ul> <li>a. The proposed accessory building only occupies small portion of the site and will comply to zoning provisions including setbacks and height restriction.</li> <li>b. Please see the response provided in 2.7.3.i.</li> <li>c. The application proposes a new rural industrial use which is an appropriate use of the existing lot within an area which already accommodates similar uses.</li> <li>d. No expansion of municipal services is required.</li> <li>e. Please see the response provided in 2.7.3.g.</li> <li>f. All access is proposed to be off Westbrook Road and provides appropriate infill development of the area. Additional functional details will be discussed and finalized at the Site Plan Control stage.</li> </ul>

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	and surroundings and enhances the City's tree planting program;  c. adequate land area and appropriate site configuration or provision for land assembly, as required;  d. efficient use of municipal services, including transit;  e. appropriate infill of vacant or under-utilized land; and,  f. clearly defined and safe: site access; pedestrian access to the building and parking spaces; building entry.		
2.7.8	Issues of compatibility are critical in Rural Areas, as the long-term protection of normal farm practices is a priority. This is reflected in the mutual separation of livestock operations and sensitive uses but also in addressing unique rural issues such as allowing the transport of farm machinery, tillage of land, and regular livestock husbandry techniques.	Land Use Compatibility Principles – Land Use Compatibility in Rural Areas	The subject is in an area of low productivity soils and would not impact agricultural operations.

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2.8.1	The City recognizes that the ecological functions of the natural heritage system and the biodiversity of its components are inter-related and function together to contribute to sustaining human health and economic welfare, as well as providing habitat for plant and animal communities. The City, in consultation with the Cataraqui Region Conservation Authority, the Ministry of Natural Resources and Forestry, and Fisheries and Oceans Canada, as appropriate, intends to protect significant elements of the natural heritage system, as more specifically discussed in Sections 3.10 and 6 of this Plan, and illustrated on Schedules 3, 7 and 8 and the secondary plans included in Section 10 of this Plan. It is the intent of the City to support and participate in stewardship programs in partnership with conservation organizations.	Protection of Resources – Natural Heritage System	Please see the response provided in 2.7.3.b

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2.8.4	Water is a resource that must be protected. In order to maintain the quality and quantity of water, the City will restrict development and site alteration near sensitive surface water or groundwater features and in areas of medium to very high groundwater sensitivity and will implement the policies of the Cataraqui Source Protection Plan as required.	Protection of Resources – Water Quality & Quantity	Please see the response provided in 2.1.2.c.
2.8.5	Stormwater runoff will be managed on site where feasible, and runoff may be required to be stored, treated and directed away from the natural heritage system. Its quantity will be required to be controlled to prevent impact on downstream areas. Stormwater connections are not permitted in areas where combined sewer infrastructure exists in the City.	Protection of Resources – Stormwater Management	Please see responses provided in 2.1.2.c and 2.7.3.g.
2.8.7	Areas containing identified mineral deposits and mineral aggregate resources will be protected for their present or future use, and efforts will be taken to avoid any land use	Protection of Resources – Mineral Resource Areas	Please see the response provided in 2.1.2.d.

Policy Number	Policy	Category	Conformity with the Policy
	conflicts arising from mining or quarry operation.		
3.12.1	The City recognizes the role of Rural Lands in contributing to agricultural production, forestry and mineral resources, natural areas and wildlife habitat, providing opportunities for rural economic development, outdoor	Rural Lands - Function	The subject property is currently designated Rural and is proposed to be redesignated Rural Industrial.
3.12.2	Permitted uses in Rural Lands include all agricultural uses, agriculture related uses, and onfarm diversified uses as permitted in the Prime Agricultural Area designation, sports and outdoor recreation activities in accordance with Section 3.12.4, and detached dwellings in accordance with Section 3.12.10 and that are compatible with adjacent land uses. Limited non-farm growth is permitted in Rural Lands if it does not limit or interfere with agricultural use, agriculture-related uses, on-farm diversified uses or a broader range of rural uses, and if it meets the	Rural Lands – Permitted Uses	The proposed steel lay yard and its ancillary uses are not permitted within Rural Lands. Therefore, applicant is proposing the subject property to be redesignated Rural Industrial.

Policy Number	Policy	Category	Conformity with the Policy
	environmental objectives of this Plan.		
3.15.1	Small scale industrial uses in the Rural Lands designation are permitted under the policies of Section 3.12.19 of this Plan. Existing larger scale rural industrial uses are designated as Rural Industrial on Schedule 3 of this Plan. Any new larger scale industrial use proposed outside of the Urban Boundary will be subject to an amendment to this Plan as a Rural Industrial designation, as set out in the following policies.	Rural Industrial – Rural Industrial Use	The subject site is located outside of the Urban Boundary and the proposed use represents a new larger scale industrial use on site. Therefore, this application is subject to an Official Plan Amendment.
3.15.2	The Rural Industrial designation is intended for larger scale industrial uses that are the primary use of the property, or that may have impacts on adjacent land uses through noise, vibration, reduction of privacy, increase in traffic, or other impact or hazard.	Rural Industrial – Rural Industrial Designation	The proposed industrial use will be the primary use of the property. The subject site is sufficient in size to accommodate proposed uses and there are number of similar industrial uses in the surrounding area. A Noise Study and Traffic Impact Study has been submitted by the applicant which has been reviewed by City staff through the technical review process and there were no concerns. Please see responses provided in 2.7.3.c and 2.7.3.e.
3.15.3	The Rural Industrial designation is intended to permit larger scale industrial uses that do not require municipal water or sewer	Rural Industrial – Rural Industrial Permitted Uses	Please see the response provided in 2.7.3.g.

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	services, or that may be incompatible with other uses in the urban area. Permitted uses may include warehousing, processing, manufacturing, assembling, and outdoor storage. Retail and office uses that are clearly an accessory use to the primary rural industrial uses are also permitted.		
3.15.6	Proposals for new rural industrial uses, if approved, will be placed in an appropriate Rural Industrial designation and zoning category, or may be limited to a site-specific zoning provision.	Rural Industrial – Designation and Zoning	The proposal is subject to both Official Plan and Zoning By-Law amendments to redesignate the property to Rural Industrial in the Official Plan and to rezone the site to a Rural Heavy Industrial (RM2) Zone with an overlay implementing specific development criteria.
3.15.7	Provisions for suitable setbacks, areas of landscaped open space, adequate parking and loading areas, regulation of outside storage locations and materials, and other matters as appropriate, are to be established in the zoning by-law.	Rural Industrial – Zoning	Site details will be finalized through Site Plan Control process in accordance with the provisions of the Kingston Zoning By-law.
3.15.9	Any proposal for a new or expanded Rural Industrial designation will be assessed	Rural Industrial – Criteria for New Proposals	The site has a shallow soil overburden and within an area of Class 5 soils which makes the site unsuitable for agriculture while also being

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		Category	within an area that already supports a number of similar industrial uses. Accordingly, the development is not anticipated to impact agricultural viability within the City's rural area.  b. The site is larger than the 1 hectare minimum and can fully accommodate the proposed scale of development as demonstrated in the site plans provided.  c. Please see the response provided in 2.1.2.b.  d. There will be no residential uses on the subject property and no severance is proposed.
	provided that no severance is created and such residential use		

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	meets the minimum distance separation formulae and the Ministry of the Environment and Climate Change requirements for sensitive uses (D-6 Guideline).		
4.2.10	Permitted development beyond the Urban Boundary and outside the Future Development Areas may generally proceed by means of individual on-site water and sewage services subject to Section 4.4 of this Plan.	Municipal Water and Sewage	Please see the response provided in 2.7.3.g.
4.3.3	The City requires that stormwater management be adequately studied and appropriately addressed in any development proposal in order to:  a. ensure flood elevation or velocities upstream or downstream to the receiving waterbody are not increased, or are properly mitigated; b. maintain base flow in receiving watercourses;	Stormwater Management	The applicants have submitted a stormwater management design in support of the application which has demonstrated pre development flows can be maintained. Please see the response provided in 2.1.2.c.

Policy Number	Policy	Category	Conformity with the Policy
	c. ensure erosion is not increased and sediment is not increased in the water column or the bed of the receiving waterbody during and after construction; d. meet water quantity flow targets and water quality sediment, nutrient, bacterial, chemical and temperature targets, where identified; e. ensure fish habitat, wetlands or other environmental features are not degraded; and, f. increase, where possible, groundwater recharge in a manner that will not contaminate the resource.		
4.4.1	A Groundwater Supply Assessment in accordance with Ministry of the Environment and Climate Change guidelines and the City's standards for Hydrogeological Assessments will be required for any development that is proposed	Individual On-Site Services – Groundwater Supply Assessment	A Hydrogeological Report has been submitted with the application which has been reviewed by City's Environment Department. Water quantity and quality is sufficient however the applicant may choose to utilize reverse osmosis to address sodium concentrations in the water.

Policy Number	Policy	Category	Conformity with the Policy
	for an area without municipal services.		
4.4.2	Broad areas outside the Urban Boundary have constraints to development on individual onsite water and sewage services, due to issues including limited well yields, high mineral levels and susceptibility to groundwater contamination. Groundwater constraint mapping is shown in Schedule 11- A, Schedule 11-B, and Appendix B. Development may be limited in areas shown on Schedule 11-A, Schedule 11-B, and Appendix B with moderate to very high sensitivity for groundwater, pending the results of applicable studies.	Individual On-Site Services – Groundwater Constraints	The subject property is identified as an area with Ground Water Sensitivity however as propane is a gas (except under extremely high pressure), the storage and handling is not considered a drinking water threat. Please see the responses provided in 2.1.2.c and 4.4.1.
4.4.3	The City may request that a hydrogeological study be undertaken in any location and will provide guidance on the scope of the study. The hydrogeological study must be submitted to the City for approval and must satisfy provincial regulations, guidelines and municipal policies, as	Individual On-Site Services – Hydrogeological Study Required	Please see the response provided in 4.4.1.

Policy Number	Policy	Category	Conformity with the Policy
	amended. Where a property has been identified with more than one level of constraint due to groundwater sensitivity, the more stringent level must apply.		
5.21	The City of Kingston recognizes the importance of noise management. Any proposed development that has a sensitive use within the potential influence area as described in the Province's D-6 Guideline or between the 25 to 30 NEF contours requires a detailed noise study to the satisfaction of the City. The study must be conducted by a qualified person in accordance with Ministry of the Environment and Climate Change guidelines or any such further guidance or requirement implemented by the City, as applicable, address all sources of noise affecting the site, and include recommendations for mitigation to meet the applicable noise criteria.	Protection of Health & Safety – Noise Study	Please see the response provided in 2.7.3.c.
5.A.5	Within the Highly Vulnerable Aquifers and Significant Groundwater Recharge Areas	Source Water Protection – Highly Vulnerable	Please see the responses provided in 2.1.2.c and 4.1.4.

Policy Number	Policy	Category	Conformity with the Policy
	shown on Schedule 11-B, proposals for new development, or the expansion of existing development for land uses that constitute a drinking water threat may be required to incorporate measures to adequately mitigate and manage any risk to source water posed by the proposed development, to the satisfaction of the City in consultation with the Cataraqui Source Protection Authority.	Aquifers and Significant Groundwater Recharge Areas	
5.A.7	Applicable study requirements:  a. New development and/or expansions to existing development associated with non-residential planning applications located within vulnerable areas identified on Schedule 11-B may be subject to Site Plan Control. Requirements may include a 'Risk Reduction Plan' to identify measures to be incorporated into the development for land uses that involve the	Source Water Protection – Application and Development Process	<ul> <li>a. Please see the responses provided in 2.1.2.c and 4.1.4.</li> <li>b. Please see the response provided in 4.1.4.</li> </ul>

Policy Number	Policy	Category	Conformity with the Policy
	storage or manufacture of potential contaminants where it would constitute a drinking water threat. The Risk Reduction Plan must be completed to the satisfaction of the City.  b. The 'Risk Reduction Plan' requirement in a. may be waived for a Schedule 11-B property if a Hydrogeological Sensitivity Study prepared by a qualified professional geoscientist or engineer and provided to the satisfaction of the City demonstrates that the subject lands do not exhibit the characteristics of a highly vulnerable aquifer or a significant groundwater recharge area.		
6.1.8	The Province of Ontario's "Natural Heritage Reference Manual," as amended from time to time, specifies the adjacent lands for each category of natural heritage features and	Natural Heritage System – Adjacent Lands	d. Please see the response provided in 2.1.2.b.

Policy Number	Policy	Category	Conformity with the Policy
	areas. Development and site alteration are not permitted on adjacent lands to Natural Heritage "A" or "B" features shown on Schedules 7 and 8 respectively, unless it has been demonstrated that there will be no negative impacts on the natural heritage features and areas or on their ecological functions. In the review of any development or site alteration, an environmental impact assessment will be required as follows, unless otherwise directed by the City in consultation with the Cataraqui Region Conservation Authority:  d. within 120 metres of significant woodlands;		
6.1.9	Any decision considered by the City for any development application with respect to land within, or immediately adjacent to, the natural heritage system will be made in consultation with the appropriate authorities, in accordance with the policies of this Plan, using the best	Natural Heritage System – Consultation with Authorities	Please see the response provided in 2.1.2.b.

Policy Number	Policy	Category	Conformity with the Policy
	available information at that time.		
7.4.2	The City will permit development and site alteration on lands containing archaeological resources or areas of archaeological potential if the significant archaeological resources have been conserved.	Archaeological Resource Conservation – Conservation of Archaeological Resources	Phase 1 and 2 of the archeological assessment was submitted as part of the application.
8.4	Through the review of development proposals, construction of public works, or the preparation and approval of area plans, the City will promote the provision of barrier-free access and safety by:  a. providing for age-friendly needs and the requirements of people with disabilities, and others requiring access supports through improved amenities such as parking, benches, and washrooms, clear signage, visual or auditory indicators, and other means as appropriate;	Urban Design – Accessibility and Safety	The proposed development will comply with ADOA and Ontario Building Code standards, as required. The subject application will be further reviewed through a site plan control application.

Policy Number	Policy	Category	Conformity with the Policy
	b. improving public security through enhanced lighting, visibility of public areas, provision of entrance locations in wel traveled areas, and ease of access for emergency personnel or vehicles; c. clearly defining building entrances and avoiding designs that would create areas that are hidden	-  -	
	from public view and thus potentially available for criminal activity; d. arranging public uses an amenities within a convenient walking distance;		
	e. providing adequate walkway widths, visually permeable materials and structures, and landscaping elements that do not obstruct sightlines in the design o streetscapes, transportation facilities, o public buildings and places; and,	f	

Policy Number	Policy	Category	Conformity with the Policy
	f. promoting safe environments by applying Crime Prevention Through Environmental Design (CPTED) concepts and principles in the design of buildings, site layout and landscaping of development sites.		
8.6	The City requires the design of new development to be visually compatible with surrounding neighbourhoods and areas of cultural heritage value or interest through its site plan control review, preparation of zoning standards, and urban design guidelines, as appropriate, that address the following:  a. siting, scale and design of new development in relation to the characteristics of the surrounding neighbourhood or the significant cultural heritage resources including, scale, massing, setbacks, access,	Urban Design – New Developments	<ul> <li>a. Please see the responses provided in 2.7.3.a, 2.7.3.i, and 3.15.9.a. Detailed design will be finalized through the Site Plan Control process.</li> <li>b. Please see the response provided in 2.1.2.b.</li> <li>c. The subject application will be further reviewed through a site plan control application.</li> <li>d. The subject application will be further reviewed through a site plan control application.</li> <li>e. The subject application will be further reviewed through a site plan control application.</li> </ul>

Policy	Policy	Category	Conformity with the Policy
Number			
	landscaped treatment, building materials, exterior design elements or features; b. protecting natural heritage features and areas and cultural		
	heritage landscapes through the siting, design and review of new development; c. promoting innovation in building design to create an interesting and varied built environment, to increase sustainability by improving energy efficiency, and to deliver		
	barrier-free accessibility; d. achieving compatibility in land use and with a predominant architectural style, street pattern or site arrangement where that style or arrangement forms a valuable component of the existing neighbourhood or the cultural heritage value or interest of the identified area. Section 2.7		

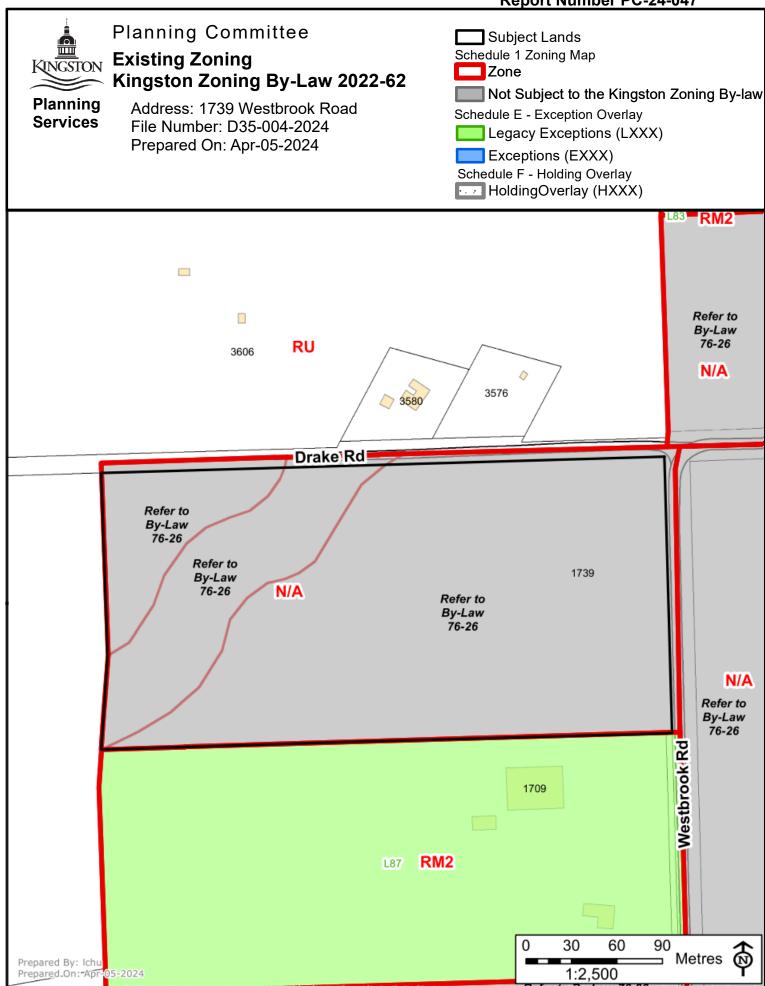
Policy Number	Policy	Category	Conformity with the Policy
	provides additional policy in this regard; and, e. encourage spaces, services and facilities that highlight arts and culture in a manner that generates and sustains cultural vitality		
9.3.2	Every application for amendment to this Plan will be evaluated on the basis of the following general considerations and any others that are pertinent to the particular application:  a. the conformity of the proposed amendment to the general intent and philosophy of this Plan, particularly the vision and planning principles, including sustainability, stability and compatibility outlined in Section 2, and consistency with provincial policy; b. the availability and suitability of land already designated for the proposed use, and the need for (or market	Official Plan Amendments – Criteria	<ul> <li>a. As described through this report and its exhibits, the proposal is consistent with the Provincial Policy Statement and conforms to the general intent and purpose of the Official Plan.</li> <li>b. The location is appropriate for the proposal as it will cluster similar uses as there are number of existing rural industrial uses within the area. Additionally, the subject property while vacant previously accommodated a parking and storage area and the proposed development will return the site to an economically productive use which is not located in a prime agricultural area.</li> <li>c. The proposed use of the site is compatible with the surrounding land uses. Natural heritage features identified on the subject property will be retained and there are no cultural heritage features identified on the subject property. Please see the response provided in 2.1.2.b for natural heritage features on the subject property.</li> <li>d. While the expansion of the Rural Industrial designation would represent a change, it is important to acknowledge that the Rural</li> </ul>

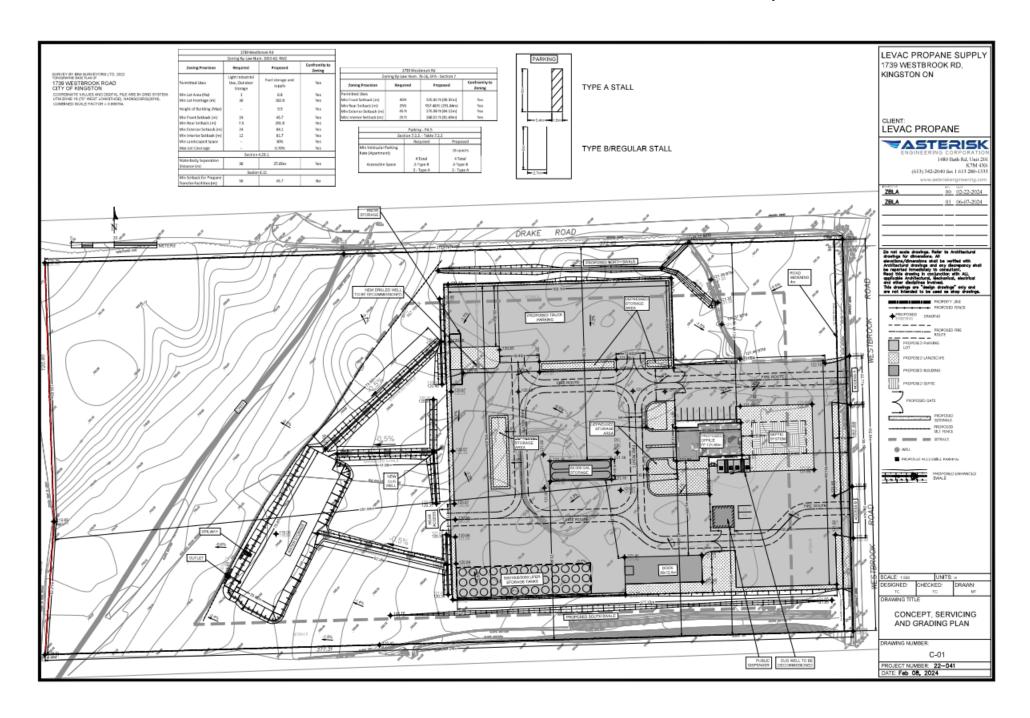
Policy	Policy	Category	Conformity with the Policy
Number			
	feasibility of) the proposed use;  c. the compatibility of the proposal, or the adequacy of proposed mechanisms for achieving compatibility, with adjacent and planned uses, including cultural heritage resources and natural heritage features and areas;  d. the potential of the proposal to cause instability within an area intended to remain stable;  e. the ability of the City's infrastructure to accommodate the proposal without costly expansion, upgrading, or required deferral of other planned infrastructure improvements in other areas of the City;  f. the financial implications (both costs and revenues) to the City;  g. the degree to which approval of the		Industrial designated exists within the surrounding area and the site will be zoned to accommodate similar industrial uses which predominate the area. As such, the Rural Industrial designation of the subject property would not introduce land use permissions that are inconsistent with the permissions already in place in the area.  e. No expansions to municipal services or roads are required to support the development.  f. There are no anticipated financial implications to the City related to approval of the proposal. The proposal would introduce a new economic use on a currently abandoned site.  g. The proposal does not set a precedent, as it conforms to the intent and purpose of the Official Plan. Future applications would be reviewed on an individual basis based on their own merits.  h. As described throughout this report and its exhibits, the proposal is consistent with the Provincial Policy Statement, and aligns with the Province's MDS Formulae and D-6 Guidelines. Further design details will be finalized through the Site Plan Control process.

Policy Number	Policy	Category	Conformity with the Policy
	amendment would establish an undesirable precedent; and, h. consistency with the Provincial Policy Statement and provincial legislation and guidelines.		
9.5.9	When considering an application to amend the zoning by-law, the Planning Committee and Council will have regard to such matters as:  a. conformity of the proposal with the intent of the Official Plan policies and schedules; b. compatibility of the proposal with existing uses and zones, sensitive uses, the natural heritage system, cultural heritage resources, and compatibility with future planned uses in accordance with this Plan; c. compatibility of proposed buildings or structures with existing buildings and structures, with	By-Laws – Planning Committee/Council Considerations	<ul> <li>a. As described through this report and its exhibits, the proposal conforms to the general intent and purpose of the Official Plan and its schedules.</li> <li>b. Please see the response provided in 9.3.2.b. The proposal will comply with the amended site-specific zoning of the site. Detail of the proposal will be finalized through the Site Plan Control process.</li> <li>c. The proposed use and development is compatible with surrounding industrial land uses. Please see the responses provided in 2.7.3.a and 2.7.3.k for more details.</li> <li>d. Please see the response provided in 9.3.2.d.</li> <li>e. The plans provided have illustrated functional street access to the site sufficient to accommodate fire access, with the interior of the site accommodating interior parking and storage areas for the intended use. Supporting studies have demonstrated the site can function without adverse impact.</li> <li>f. The proposal would introduce an active use back onto the site, which is currently sitting</li> </ul>

Policy	Policy	Category	Conformity with the Policy
Number			
	zoning standards of adjacent sites, with any future planned standards as provided in this Plan, and with any urban design guidelines adopted by the City for the area;  d. the extent to which the proposal is warranted in this location and the extent to which areas zoned for the proposed use are available for development;  e. the suitability of the site for the proposal, including its ability to meet all required standards of loading, parking, open space or amenity areas;  f. the suitability of the density relative to the neighbourhood and/or district, in terms of units per hectare, bedrooms per hectare, floor space index, and/or employees per hectare, as applicable;		abandoned. No dwelling or habitation units are proposed.  g. No expansions to municipal services or roads are required to support the development. Please see the responses provided in 2.7.3. e and 2.7.3.g for details about servicing and traffic impact of the proposal.  h. No comments or concerns have been raised by the public at the time of writing. The applicant will continue to work with City staff and external agencies through the Site Plan Control, however; no issues remain outstanding regarding the proposed change of use.  i. The proposal does not set a precedent, as it conforms to the intent and purpose of the Official Plan. Future applications would be reviewed on an individual basis based on their own merits.

Policy Number	Policy	Category	Conformity with the Policy
	<ul><li>g. the impact on municipal infrastructure, services and traffic;</li></ul>		
	<ul> <li>h. comments and submissions of staff, agencies and the public; and,</li> </ul>		
	<ul> <li>i. the degree to which the proposal creates a precedent.</li> </ul>		





## **Site Photos**



Looking North toward subject lands (eastern end of subject lands)



Looking east toward subject lands (northeast corner of subject lands)



Looking south (midsection at north end of subject lands)

Exhibit K Report Number PC-24-047



City of Kingston

## **Public Notice Notification Map**

Address: 1739 Westbrook Road File Number: D35-004-2024 Prepared

On: Apr-05-2024



